

SPECIAL MEETING NOTICE & AGENDA

DATE: May 21, 2026

TIME: 4:30 p.m.

PLACE: City of Marysville
Covillaud Room
526 C Street
Marysville, CA 95901

***NOTE NEW MEETING LOCATION**

I. Call to Order & Roll Call

Shaw (Chairman), Buttacavoli (Vice-Chairman), Bains, House, Teter, and Woten

II. Public Business from the Floor

You are welcome and encouraged to participate in this meeting. Public comment is taken on action items appearing on the Consent Calendar, Reports, or Other Business Items on the Agenda when they are called. Public comment on any other items within the scope of the Authority's jurisdiction, including items not listed on the Agenda will be considered at this time. Public comment is limited to three minutes per speaker. Repetitive comments may be limited, and large groups are encouraged to select representatives to express the opinions of the group. No action may be taken on items that do not appear on the posted agenda.

III. Consent Calendar

All matters listed under the Consent Calendar are considered to be routine and can be enacted in one motion. There will be no separate discussion of these items prior to the time the Board votes on the motion unless members of the Board, staff, or public request specific items to be discussed or removed from the Consent Calendar for individual action.

- A. Approval of minutes from March 19, 2026 (Attachment)
- B. Disbursement List for March 2026 (Attachment)
- C. Disbursement List for April 2026 (Attachment)

IV. Business Items

A. **Five-Year regional Agency Integrated Waste Management Plan (RAIWMP)**. Information only update on five-year RAIWMP update submitted to CalRecycle. (Attachment)

RECOMMENDATION: Information Only.

B. **RWMA Draft Budget for Fiscal Year 2026-27**. Presentation of the Draft Budget for Board consideration and adoption for Fiscal year 2026-27. (Attachment)

RECOMMENDATION: Adopt the Fiscal Year 2026-27 RWMA Budget as proposed.

V. Executive Director Reports

A. **Recology Negotiations**. Information Only.

VI. Adjournment

THE NEXT REGULAR MEETING ON THURSDAY, JUNE 18, 2026 IS CANCELLED.

**THE NEXT REGULAR MEETING IS SCHEDULED FOR 4:30 P.M. ON JULY 16, 2026
IN YUBA COUNTY BOARD OF SUPERVISORS CHAMBERS.**



REGIONAL WASTE MANAGEMENT AUTHORITY MEETING MINUTES March 19, 2026

I. Call to Order & Roll Call

The meeting was called to order by Chairman Shaw on March 19, 2026, at 4:38 p.m.

Present: Shaw (Chairman), Teter, House, Woten, Gilchrist, and Bains

Absent: Buttacavoli

II. Public Business from the Floor

None.

III. Consent Calendar

Director Bains made a motion to approve the Consent Calendar. Director House seconded the motion, and it was carried unanimously.

V. Other Business

A. Support Letters for State Legislation Related to Vape Device Management and Disposal (AB 762 & AB 2667)

Staff provided an overview of increasing safety concerns related to disposable vape devices containing embedded lithium-ion batteries, which are contributing to fires and disposal challenges within the waste stream. Staff explained that AB 762 would prohibit the sale of disposable battery-embedded vape devices to reduce fire risks, while AB 2667 would improve disposal pathways for confiscated vape devices and clarify handling authority for household hazardous waste facilities. Staff recommended the Board support both bills, authorize letters of support on behalf of the RWMA, and consider future contributions to statewide stewardship organizations advocating for safer management of battery-embedded products.

Director House asked what future collection sites for vape devices would look like. Executive Director Baxter explained that the HHW facility is already collecting these products and noted that school districts could potentially serve as a separate collection site in the future, as schools are considered small quantity generators.

Director House moved to adopt Resolution 1-26 supporting AB 762 and AB 2667 related to vape device management, disposal, and public safety, and to authorize the Executive

Director to submit letters of support on behalf of the RWMA. Director Bains seconded the motion, and the motion carried unanimously.

Director Shaw requested that consideration of the proposed \$2,500 contributions to both the California Product Stewardship Council (CPSC) and the National Stewardship Action Council (NSAC) be brought back during the next fiscal year budget process. The Board agreed, and no action was taken on the proposed contributions.

B. Authorization To Apply for CalRecycle Waste Tire Cleanup Grant (TCU-21)

Staff provided an overview of the TCU-21 Grant Application Process.

Director Bains moved to adopt Resolution 2-26 authorizing the submittal of an application to CalRecycle for the local government waste tire cleanup grant program. Director Gilchrist seconded the motion, and it was carried unanimously.

C. Results of Negotiations with Recology Yuba-Sutter, Amendment No. 2 of Member Agencies' Collection Service Agreements

Staff presented negotiation results requesting feedback and direction and the adoption of Resolution 3-26.

Director Bains asked why the RWMA did not take the project out to bid to compare pricing. Executive Director Baxter explained that the current contract includes three additional 5-year extension options and noted that the Board could direct staff to prepare a future analysis regarding competitive procurement versus negotiation options.

Director House expressed concern regarding the overall cost of the project and what impacts inflation may have on future costs. Director Shaw explained that inflationary factors have already been incorporated into the estimates and stated that delaying action could increase costs further. It was noted that it is anticipated to cost approximately \$500,000 if a competitive procurement process was conducted, which would place a significant financial burden on the community if not addressed proactively. Director Woten stated that every effort should be made to reduce costs where possible and that time is of the essence to protect ourselves from added costs incurred.

Recology Yuba-Sutter General Manager Diaz commented that Recology is actively working to mitigate fraud and abuse associated with dump coupons within the two counties.

Director House moved to table Amendment No. 2 of the Member Agencies' Collection Services Agreement to the next meeting. Gilchrist seconded the motion. The motion carried with a roll call vote. The following votes were recorded:

- Teter — Aye
- House — Aye
- Bains — Aye
- Shaw — No
- Gilchrist — Aye
- Woten — No

VI. Adjournment

The meeting of March 19, 2026, was adjourned at 5:20 p.m.

**THE NEXT REGULAR MEETING IS SCHEDULED FOR 4:30 P.M. ON THURSDAY,
April 16, 2026, IN YUBA COUNTY BOARD OF SUPERVISORS CHAMBERS.**

REGIONAL WASTE MANAGEMENT AUTHORITY

Serving Sutter County, Yuba County, Live Oak, Marysville, Wheatland and Yuba City

Agenda Item III. – B

Disbursements List March 2026

Regional Waste Management Authority

Check No.	Amount	Vendor	Purpose
1226	\$100.00	Angela Teter	Board Meeting 02/2026
1227	\$100.00	Renick House	Board Meeting 02/2026
1228	\$100.00	Bob Woten	Board Meeting 02/2026
1229	\$100.00	Bruce Buttacavoli	Board Meeting 02/2026
1230	\$100.00	David Shaw	Board Meeting 02/2026
1231	\$100.00	Karm Bains	Board Meeting 02/2026
1232	\$8,518.79	County of Sutter Human Resources	RWMA Benefits APR 2026
1233	\$46,663.41	Recology Yuba Sutter	JAN 2026 HHW
1234	\$650.00	Streamline	Web Services FEB & MAR 2026 + DocAccess MAR
1235	\$15,000.00	Ross Campbell	CCPP Outreach
1236	\$19.91	Yuba County	Security for Board Meeting 2/19/26
1237	\$206.95	Thryv	Acct 800537438
1238	\$550.00	Alliant Networking Services	IT Services APR 2026
1239	\$50.00	NAHMMA	HHW Training
1240	\$29,642.50	R3 Consulting Group	Feb 2026 Services
EFT	\$116.00	Gusto	Payroll Service Fee MAR 2026
EFT	\$300.00	Mission Square	Employee Benefits MAR 2026
EFT	\$115.00	QuickBooks Online	Subscriptions MAR 2026
EFT	\$108.94	Ring Central	Subscriptions MAR 2026
EFT	\$22.80	Employers EPIC	Workers Comp MAR 2026
EFT	\$92.93	Adobe	Subscriptions MAR 2025
EFT	\$65.65	Microsoft	Subscriptions MAR 2025
EFT	\$662.00	Hartford	Insurance
EFT	\$23,945.55	Gusto	Payroll FEB 2026
Total Disbursements			
\$127,330.43			
LIAF TRANSFERS			
\$0.00			

REGIONAL WASTE MANAGEMENT AUTHORITY

Serving Sutter County, Yuba County, Live Oak, Marysville, Wheatland and Yuba City

Agenda Item III. – C

Disbursements List April 2026

Regional Waste Management Authority

Check No.	Amount	Vendor	Purpose
1241	\$1,070.16	Tower Media Studios	April 2026 Rent
1242	\$100.00	Angela Teter	Board Meeting 03/2026
1243	\$100.00	Renick House	Board Meeting 03/2026
1244	\$100.00	Bob Woten	Board Meeting 03/2026
1245	\$100.00	David Shaw	Board Meeting 03/2026
1246	\$100.00	Karm Bains	Board Meeting 03/2026
1247	\$100.00	Stuart Gilchrist	Board Meeting 03/2026
1248	\$27,651.52	Recology Yuba Sutter	HHW Feb 2026
1249	\$20.38	BFS Printing	Tire Coupons
1250	VOID	VOID	VOID
1251	\$365.00	Streamline	Webservices April 2026
1252	\$34,927.50	R3 Consulting Group	March 2026 Services
1253	\$550.00	Alliant Networking Services	IT Services MAY 2026
1254	\$1,620.00	Rich, Fuidge, Bordsen & Galyean, Inc.	Attorney Services (5279 & 6024)
1255	\$8,518.79	County of Sutter Human Resources	RWMA Benefits MAY 2026
1256	\$54,201.72	Recology Yuba Sutter	HHW MAR 2026
1257	\$1,070.16	Tower Media Studios	Office Rent APR 2026
1258	\$99,999.00	Yuba Sutter Food Bank	Invoices 1699, 7701, 7713
EFT	\$116.00	Gusto	Payroll Service Fee APR 2026
EFT	\$300.00	Mission Square	Employee Benefits APR 2026
EFT	\$115.00	QuickBooks Online	Subscriptions APR 2026
EFT	\$108.84	Ring Central	Subscriptions APR 2026
EFT	\$92.93	Adobe	Subscriptions APR 2026
EFT	\$65.65	Microsoft	Subscriptions APR 2026
EFT	\$24,079.03	Gusto	Payroll MAR 2026
Total Disbursements			
\$255,471.68			
LIAF TRANSFERS			
\$0.00			



AGENDA ITEM IV.A STAFF REPORT FIVE-YEAR REGIONAL AGENCY INTEGRATED WASTE MANAGEMENT PLAN (RAIWMP) **INFORMATION ONLY**

SUMMARY

Staff is presenting the Sixth, Five-Year Review of the Regional Agency Integrated Waste Management Plan (RAIWMP) for Board information and discussion.

Pursuant to Public Resources Code Sections 41770 and 41822, and Title 14, California Code of Regulations Section 18788, regional agencies are required to review their Integrated Waste Management Plan every five years and submit the review findings to the California Department of Resources Recycling and Recovery (CalRecycle).

The review evaluates the adequacy of the RAIWMP and supporting planning documents using data and analysis required by CalRecycle, including regional demographic trends, disposal and diversion data, remaining landfill disposal capacity, program implementation status, changes in recyclable material markets, emerging waste stream and regulatory challenges, and Local Task Force and jurisdiction comments.

As part of the review process, staff coordinated with member agencies, the Local Task Force, Environmental Health representatives, and regional partners to determine whether revisions to the RAIWMP are necessary. RWMA staff presented the draft report to the Local Task Force at its December 4, 2025 meeting, and written comments were subsequently received and incorporated.

DISCUSSION / FINDINGS

Staff completed the required review of the RAIWMP and related planning documents using CalRecycle data, demographic trends, disposal statistics, and program implementation updates. The findings indicate that the region continues to maintain adequate disposal capacity with over 15 years remaining at the Ostrom Road Landfill. We found that the current planning documents remain effective and that no formal revisions are needed at this time.

Key Findings

1. Disposal Capacity

The review confirmed that the Ostrom Road Landfill continues to maintain more than 15 years of permitted disposal capacity, satisfying State planning requirements. This finding demonstrates that the region's existing disposal infrastructure remains sufficient to accommodate projected disposal needs for the foreseeable future.

2. Existing Planning Documents

Although the region has experienced increases in population, employment, and waste generation since the original development of the RAIWMP, the review determined that existing collection, recycling, processing, and disposal infrastructure remains adequate to support current and projected service levels. Based on the required five-year analysis, staff determined that no revisions to the RAIWMP or associated planning documents are warranted at this time.

3. Program Implementation Continues to Meet Regulatory Goals

The review found that diversion and implementation programs continue to meet their intended objectives and that required program implementation information has been updated through CalRecycle's Electronic Annual Report (EAR) system. Annual reporting and ongoing program implementation indicate that the region remains compliant with applicable planning and diversion requirements.

4. Emerging Waste Stream and Infrastructure Challenges

While no formal revisions to the RAIWMP are currently required, the review identified several long-term operational and planning considerations that may impact future regional waste management efforts, including:

- Increased organics diversion requirements associated with SB 1383
- Limited local composting and organics processing infrastructure
- Lack of local digesters or biosolids processing facilities
- Growing hazardous waste challenges associated with lithium batteries and electronic vape devices

Environmental Health comments included concerns regarding the increasing complexity and cost associated with handling lithium batteries and electronic vape cartridges due to fire risks, hazardous material concerns, and evolving disposal regulations.

Additionally, Environmental Health noted that limited local composting and processing infrastructure may create future challenges as organics diversion requirements continue to expand under State law.

5. Continued Expansion of Edible Food Recovery Efforts

The review also identified continued progress in edible food recovery capacity and regional SB 1383 implementation efforts.

RWMA currently administers surcharge funding to support edible food recovery and SB 1383 compliance activities within member agency jurisdictions. The report highlights RWMA's partnership with the Yuba-Sutter Food Bank to support expanded food recovery operations and reporting capacity.

Comments submitted by the Yuba-Sutter Food Bank encouraged continued regional planning coordination related to edible food recovery infrastructure, reporting, and Tier 1 and Tier 2 generator engagement efforts.

FISCAL IMPACT

There is no immediate fiscal impact associated with receiving this report. The five-year review was completed using existing staff resources as part of RWMA's ongoing regulatory compliance responsibilities.

RECOMMENDATION

Information Only. No action is required.

This item is provided for informational purposes only and to document RWMA's completion of the required Five-Year RAIWMP Review and submission to CalRecycle.

ATTACHMENTS

- ATTACHMENT I – 5-Year RIWMP Review Report submitted to CalRecycle on March 26, 2026
- ATTCHMENT II – Local Task Force Agenda – December 4, 2025

REGIONAL WASTE MANAGEMENT AUTHORITY

Serving Sutter County, Yuba County, Live Oak, Marysville, Wheatland and Yuba City

March 26, 2026

CalRecycle

Ms. Chelsea Callahan, Environmental Scientist

1001 I Street | Sacramento, CA 95814

Submitted Electronically to: Chelsea.Callahan@CalRecycle.ca.gov

Dear Ms. Callahan:

On behalf of Regional Waste Management Authority (Yuba Sutter RWMA), I am pleased to submit the Five-Year RAIWMP Review Report covering the period from 2021 through 2025. This report evaluates regional solid waste management conditions, including disposal capacity, program implementation, and administrative and funding considerations.

The findings indicate that the region continues to maintain adequate disposal capacity, defined as equal to or greater than 15 years. Notably, the Ostrom Road Landfill alone currently exceeds this threshold, ensuring continued long-term capacity for the region.

Based on the data collected and analyzed, changes in waste quantities and permitted disposal capacity since the development of the Regional Agency Integrated Waste Management Plan (RAIWMP) do not warrant revisions to any regionwide planning documents. Similarly, there have been no significant changes in funding for the administration of the Siting Element (SE) and Summary Plan (SP), nor have there been changes in administrative responsibilities that would necessitate updates to these planning documents.

There have not been significant changes to non-disposal facilities since the last report and Electronic Annual Report (EAR) update, and the Countywide Siting Element and Summary Plan remain current. Program implementation continues to meet established goals, with all relevant information documented through the CalRecycle EAR.

Implementation of SB 1383, including the identification of Tier 1 and Tier 2 Edible Food Generators and local Food Recovery Organizations, has highlighted the need for additional funding to support edible food recovery activities and required program reporting. In response, the Yuba Sutter RWMA administers surcharge funds to support SB 1383 compliance and to expand edible food recovery capacity within its member agencies' jurisdictions.

The Yuba-Sutter Food Bank (YSFB), a qualified nonprofit service provider, has applied for and is eligible to receive funding to support expanded food recovery operations. Beginning in January 2026, a formal agreement established a legally binding funding mechanism through which RWMA may provide grant funding to YSFB for eligible food recovery activities. The agreement term extends from January 1, 2026, through June 30, 2026, with an option to extend for an additional twelve months through June 30, 2027, subject to RWMA budget approval and mutual written agreement.

In addition, emerging waste streams such as lithium batteries and electronic vaping devices present growing challenges for the region's solid waste system. Lithium batteries pose a significant fire risk and require careful handling and management, particularly within disposal

and processing facilities. Electronic vape cartridges introduce further complexity, as they often contain batteries, electronic components, and residual materials that may require special handling or regulatory consideration. These evolving waste streams highlight the need for continued monitoring, public education, and potential program development to ensure safe and compliant management.

Overall, the region's solid waste management system continues to function effectively, remains compliant with applicable requirements, and is adapting to new regulatory mandates and emerging waste challenges through targeted program support and funding mechanisms.

Please feel free to contact me if you have any questions or require additional information.

Sincerely,

Carrie Baxter

A handwritten signature in black ink that reads "Carrie Baxter". The signature is written in a cursive style with a large initial "C" and a long, sweeping underline.

Executive Director
Regional Waste Management Authority
(916) 878-7413

Five-Year CIWMP/RAIWMP Review Report Template

Public Resources Code (PRC) Sections 41770 and 41822, and Title 14, California Code of Regulations (CCR) Section 18788 require that each countywide or regional agency integrated waste management plan (CIWMP or RAIWMP), and the elements thereof, be reviewed, revised if necessary, and submitted to the Department of Resources Recycling and Recovery (CalRecycle) every five years. CalRecycle developed this Five-Year CIWMP/RAIWMP Review Report template to streamline the Five-Year CIWMP/RAIWMP review, reporting, and approval process.

A county or regional agency may use this template to document its compliance with these regulatory review and reporting requirements and as a tool in its review, including obtaining Local Task Force (LTF) comments on areas of the CIWMP or RAIWMP that need revision, if any. This template also can be finalized based on these comments and submitted to CalRecycle as the county or regional agency's Five-Year CIWMP or RAIWMP Review Report.

The [Five-Year CIWMP/RAIWMP Review Report Template Instructions](#) describe each section and provide general guidelines with respect to preparing the report. Completed and signed reports should be submitted to the CalRecycle's Local Assistance & Market Development (LAMD) Branch at the address below. Upon report receipt, LAMD staff may request clarification and/or additional information if the details provided in the report are not clear or are not complete. Within 90 days of receiving a *complete* Five-Year CIWMP/RAIWMP Review Report, LAMD staff will review the report and prepare their findings for CalRecycle consideration for approval.

If you have any questions about the Five-Year CIWMP/RAIWMP Review Report process or how to complete this template, please contact your LAMD representative at (916) 341-6199. Mail the completed and signed Five-Year CIWMP/RAIWMP Review Report to:

Dept. of Resources Recycling & Recovery
Local Assistance & Market Development, MS-9
P. O. Box 4025
Sacramento, CA 95812-4025

To edit & customize this template, the editing restrictions (filling in forms) must be disengaged. Select the Review tab, Protect Document, and then Restrict Formatting and Editing (uncheck editing restrictions). There is no password (options). Please contact your LAMD representative at (916) 341-6199 with related questions.

General Instructions: Please complete Sections 1 through 7, and all other applicable subsections. Double click on shaded text/areas () to select or add text.

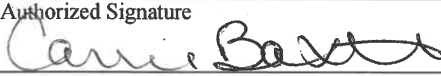
SECTION 1.0 COUNTY OR REGIONAL AGENCY INFORMATION			
I certify that the information in this document is true and correct to the best of my knowledge, and that I am authorized to complete this report and request approval of the CIWMP or RAIWMP Five-Year Review Report on behalf of:			
County or Regional Agency Name Regional Waste Management Authority		County(s) [if a RAIWMP Review Report] Yuba and Sutter	
Authorized Signature 		Title Executive Director	
Type/Print Name of Person Signing Carrie Baxter		Date 3/26/26	Phone (530) 634-6890
Person Completing This Form (please print or type) Shannon Aldrich		Title Management Analyst	Phone (530) 634-6890
Mailing Address 423 4 th St, Fourth Floor M4	City Marysville	State CA	Zip 95901
E-mail Address executivedirector@yubasutterrecycles.com			

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SECTION 2.0 BACKGROUND

This is the regional agency's sixth Five-Year Review Report since the approval of the RAIWMP.

The following changes have occurred since the approval of the regional agency's planning documents or the last Five-Year RAIWMP Review Report (whichever is most recent):

- | | |
|---|---|
| <input type="checkbox"/> Diversion goal reduction | <input type="checkbox"/> New city (name(s) _____) |
| <input type="checkbox"/> New regional agency | <input type="checkbox"/> Other _____ |
| <input type="checkbox"/> Changes to regional agency | |

Additional Information (optional)

SECTION 3.0 LOCAL TASK FORCE REVIEW

- a. In accordance with Title 14 CCR, Section 18788, the Local Task Force (LTF) reviewed each element and plan included in the RAIWMP and finalized its comments
 at the 12/4/25 LTF meeting. electronically (fax, e-mail) other (Explain): _____
- b. The regional agency received the written comments from the LTF on 1/9/26.
- c. A copy of the LTF comments
 is included as Appendix A.
 was submitted to CalRecycle on _____.

SECTION 4.0 TITLE 14, CALIFORNIA CODE of REGULATIONS SECTION 18788 (3) (A) THROUGH (H)

The subsections below address not only the areas of change specified in the regulations, but also provide specific analyses regarding the continued adequacy of the planning documents in light of those changes, including a determination on any need for revision to one or more of the planning documents.

Section 4.1 Changes in Demographics in the County or Regional Agency

When preparing the RAIWMP Review Report, the county or regional agency must address at least the changes in demographics.

The following table presents the changes in the demographic figures (i.e., population, taxable sales, employment, and consumer price index) that CalRecycle currently recommends be reviewed. The time periods include the original 1990 base year; new 2004 base year; and the current five-year review period:

Year	Population	Taxable Sales (x \$1,000)	Employment ¹	Consumer Price Index
1990 (Original Base Year)	122,643	835,235	38,842	135.0
2004 (New Base Year)	151,734	1,571,122	53,264	195.4
2021	180,896	3,292,368	49,706	297.4
2022	181,283	3,386,398	52,418	319.2
2023	181,062	3,323,224	53,264	331.8
2024	184,098	n/a	53,832	352.1
2025	185,280	n/a	n/a	352.1 ²

The following resources are provided to facilitate this analysis:

1. Demographic data, including population, taxable sales, employment, and consumer price index by jurisdiction for years up to 2006, are available at: <https://www2.calrecycle.ca.gov/LGCentral/DiversionProgram/AdjustmentFactors>. Data for years beyond 2006 can be found on the following websites:
 - Population: [Department of Finance E-4 Historical Population Estimates for Cities, Counties, and the State](#)
 - Taxable Sales: [Board of Equalization](#)
 - Employment: [Employment Development Department](#) Click on the link to Local Area Profile, select the county from the drop down menu, then click on the “View Local Are Profile” button.
 - Consumer Price Index: [Department of Industrial Relations](#)
2. The [Demographic Research Unit](#) of the California Department of Finance is designated as the single official source of demographic data for State planning and budgeting (e.g., find E-5 City/County Population and Housing Estimates under Reports and Research Papers and then Estimates).
3. The Department of Finance’s Demographic Research Unit also provides a list of [State Census Data Center Network Regional Offices](#).

Analysis

Upon review of demographic changes since 1990 double-click here:³

- The demographic changes since the development of the RAIWMP do not warrant a revision to any of the regionwide planning documents. Specifically, while population and employment have increased from 1990 to 2025, the solid waste collection and recycling infrastructure has been updated and expanded to accommodate the population, employment and construction

¹ Annual Average Employment data for 2016 – 2019 from CalRecycle source.

² Based on two of the six indices for 2025.

³ The year of the data included in the planning documents, which is generally 1990 or 1991.

growth. Additionally, a new Base Year Waste Generation Study was conducted for 2004 to reflect diversion and disposal data for a more recent time period.

- These demographic changes since the development of the RAIWMP warrant a revision to one or more of the regionwide planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.2 Changes in Quantities of Waste within the County or Regional Agency; and Changes in Permitted Disposal Capacity and Waste Disposed in the County or Regional Agency

The following table presents the changes in the quantities of waste disposed of from within the regional agency; annual diversion percentages and per capita disposal rates; waste disposed in the regional agency; and, the permitted disposal capacity for the original 1990 base year, new 2004 base year, and the five-year review period:

Year	Disposal From Within Regional Agency⁴	Diversion % / Disposal Rates (ppd = pounds/person/day)	Waste Disposed in the Regional Agency⁵	Permitted Disposal Capacity
1990 (Original Base Year)	n/a	15.1%	n/a	> 15 years (planned & permitted)
2004 (New Base Year)	126,818 tons	69% ⁶	239,785 tons	> 15 years
2021	182,159 tons	69% / 5.5 ppd ⁷	182,869 tons	> 15 years
2022	173,423 tons	67% / 5.2 ppd	248,993 tons	> 15 years
2023	177,453 tons	66% / 5.4 ppd	226,540 tons	> 15 years
2024	194,725 tons	62% / 5.3 ppd	194,860 tons	> 15 years
2025 ⁸	128,942 tons	62% / 5.2 ppd	233,086 tons ⁹	> 15 years

⁴ Disposal from RWMA jurisdictions at facilities within and outside of Yuba and Sutter counties.

⁵ Disposal at the Ostrom Road Landfill from RWMA jurisdictions and other jurisdictions outside of Yuba and Sutter counties.

⁶ RWMA submitted a New Base Year Waste Generation Study to the CIWMB for 2004, and the diversion rates since 2004 are based on the new base year waste generation amount.

⁷ Beginning with the 2007 Annual Report, the 50 percent diversion requirement is based on the per capita disposal compared to a 6.9 pounds/person/day (ppd) baseline target per capita disposal figure that is equivalent to 50 percent of the average of the base year waste generation amounts (disposal + diversion) adjusted for changes in population, taxable sales, employment and the CPI for the years 2003 through 2006.

⁸ Disposal From Within Regional Agency and Diversion % / Disposal Rates are based on data for the first three quarters of 2025.

⁹ Disposal for the first three quarters of 2025.

A number of tools to facilitate the analysis and review of such changes in the waste stream are available from the following CalRecycle sources:

1. Various statewide, regional, and local disposal reports are available at <http://www.calrecycle.ca.gov/LGCentral/Reports/DRS/Default.aspx>.
 - a. CalRecycle's [Disposal Reporting System](#) tracks and reports the annual estimates of the disposal amounts for jurisdictions in California; additional California solid waste [statistics](#) are also available.
 - b. CalRecycle's Waste Flow by [Destination](#) or [Origin](#) reports include solid waste disposal, export, and alternative daily cover. They show how much waste was produced within the boundaries of an individual city, or within all jurisdictions comprising a county or regional agency. These data also cover what was disposed at a particular facility or at all facilities within a county or regional agency.
2. The [Waste Characterization Database](#) provides estimates of the types and amounts of materials in the waste streams of *individual California jurisdictions* in 1999. For background information and more recent statewide characterizations, please see <https://www2.calrecycle.ca.gov/WasteCharacterization/>
3. CalRecycle's [Countywide, Regionwide, and Statewide Jurisdiction Diversion Progress Report](#) provides both summary and detailed information on compliance, diversion rates/50 percent equivalent per capita disposal target and rates, and waste diversion program implementation for all California jurisdictions. Diversion program implementation summaries are available at <https://www2.calrecycle.ca.gov/LGCentral/DiversionProgram>

Together, these reports help illustrate changes in the quantities of waste within the county or regional agency as well as in permitted disposal capacity. This information also summarizes each jurisdiction's progress in implementing the Source Reduction and Recycling Element (SRRE) and complying with the 50 percent diversion rate requirement (now calculated as the 50 percent equivalent per capita disposal target), see [Per Capita Disposal and Goal Measurement \(2007 and Later\)](#) for details

- The regional agency continues to have adequate disposal capacity (i.e., equal to or greater than 15 years).
- The regional agency does not have 15 years remaining disposal capacity within its physical boundaries, but the Siting Element does provide a strategy¹⁰ for obtaining 15 years remaining disposal capacity.
- The regional agency does not have 15 years remaining disposal capacity and the Siting Element does not provide a strategy² for obtaining 15 years remaining disposal capacity. See Section 7 for the revision schedule(s).

¹⁰ Such a strategy includes a description of the diversion or export programs to be implemented to address the solid waste capacity needs. The description shall identify the existing solid waste disposal facilities, including those outside of the county or regional agency, which will be used to implement these programs. The description should address how the proposed programs shall provide the county or regional agency with sufficient disposal capacity to meet the required minimum of 15 years of combined permitted disposal capacity.

Analysis

- These changes in quantities of waste and changes in permitted disposal capacity since the development of the RAIWMP do not warrant a revision to any of the regionwide planning documents. Specifically, the Ostrom Road Landfill currently has more than 15 years of permitted disposal capacity.
- These changes in quantities of waste and changes in permitted disposal capacity since the development of the RAIWMP warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.3 Changes in Funding Source for Administration of the Siting Element (SE) and Summary Plan (SP)

Since the approval of the RAIWMP or the last Five-Year RAIWMP Review Report (whichever is most recent), the regional agency experienced the following significant changes in funding for the SE or SP:

- None

Analysis

- There have been no significant changes in funding for administration of the SE and SP or the changes that have occurred do not warrant a revision to any of the regionwide planning documents. Specifically, there have been no changes in funding for administration of the SE and SP.
- These changes in funding for the administration of the SE and SP warrant a revision to one or more of the regionwide planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.4 Changes in Administrative Responsibilities

The regional agency experienced significant changes in the following administrative responsibilities since the approval of the RAIWMP or the last Five-Year RAIWMP Review Report (whichever is most recent):

- none

Analysis

- There have been no significant changes in administrative responsibilities or the changes in administrative responsibilities do not warrant a revision to any of the planning documents. Specifically, _____.
- These changes in administrative responsibilities warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.5 Programs that Were Scheduled to Be Implemented, But Were Not

This section addresses programs that were scheduled to be implemented, but were not; why they were not implemented; the progress of programs that were implemented; a statement as to whether programs are meeting their goals; and if not, what contingency measures are being enacted to ensure compliance with Public Resources Code Section 41751.

1. Progress of Program Implementation

a. SRRE and Household Hazardous Waste Element (HHWE)

- All program implementation information has been updated in the CalRecycle Electronic Annual Report (EAR), including the reason for not implementing specific programs, if applicable.
- All program implementation information has not been updated in the EAR. Attachment _____ lists the SRRE and/or HHWE programs selected for implementation, but which have not yet been implemented, including a statement as to why they were not implemented.

b. Nondisposal Facility Element (NDFE)

- There have been no changes in the use of nondisposal facilities (based on the current NDFEs and any amendments and/or updates).
- Attachment _____ lists changes in the use of nondisposal facilities (based on the current NDFEs).

c. Countywide Siting Element (SE)

- There have been no changes to the information provided in the current SE.
- Attachment _____ lists changes to the information provided in the current SE.

d. Summary Plan

- There have been no changes to the information provided in the current SP.
- Attachment _____ lists changes to the information provided in the current SP.

2. Statement regarding whether Programs are Meeting their Goals

- The programs are meeting their goals.
- The programs are not meeting their goals. The discussion that follows in the analysis section below addresses the contingency measures that are being enacted to ensure compliance with [PRC Section 41751](#) (i.e., specific steps are being taken by local agencies, acting independently and in concert with _____, to achieve the purposes of the California Integrated Waste Management Act of 1989) and whether the listed changes in program implementation necessitate a revision to one or more of the planning documents. _____

Analysis

- The aforementioned changes in program implementation do not warrant a revision to any of the planning documents. Specifically, all program implementation information has been updated in the annual reports submitted to CalRecycle.

- Changes in program implementation warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

There have not been significant changes to the non-disposal facilities since the last report and Electronic Annual Report Update. The implementation of SB1383 and identification of Tier 1 and Tier 2 Edible Food Generators and local Food Recovery Organizations has demonstrated the need for additional funding to Food Recovery Organizations to facilitate the edible food recovery and program reporting required by SB1383.

Regional Waste Management Authority (RWMA) administers surcharge funds to support SB 1383 compliance and to expand edible food recovery capacity within its member agencies' jurisdictions. Yuba-Sutter Food Bank (YSFB) is a qualified nonprofit service provider that has applied for funding to support expanded food recovery operations. Beginning in January 2026 an agreement established a legally binding funding mechanism through which RWMA may provide grant funding to YSFB for eligible food recovery activities. The agreement term is from January 1, 2026, through June 30, 2026, with an option to extend for an additional twelve months through June 30, 2027, subject to RWMA budget approval and mutual written agreement.

Section 4.6 Changes in Available Markets for Recyclable Materials

The regional agency experienced changes in the following available markets for recyclable materials since the approval of the RAIWMP or the last Five-Year RAIWMP Review Report (whichever is most recent):

None

Analysis

- There are no significant changes in available markets for recycled materials to warrant a revision to any of the planning documents. Specifically, _____.
- Changes in available markets for recycled materials warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Yuba County Environmental Health indicates that there is only one composting/chip and grind facility and an additional small chip and grind facility to handle an increasing amount of organics materials. Cost of operation and marketability of end products does not support expansion of facilities at this time. Additionally, Yuba-Sutter has no digesters or cogen plants to locally process an increasing amount of biosolids.

Section 4.7 Changes in the Implementation Schedule

The following addresses changes to the regional agency's implementation schedule that are not already addressed in Section 4.5:

None

Analysis

- There are no significant changes in the implementation schedule to warrant a revision to any of the planning documents. Specifically, _____.
- Changes in the implementation schedule warrant a revision to one or more of the planning documents. Specifically, _____.

Additional Analysis (optional)

Note: Consider for each jurisdiction within the county or regional agency the changes noted in Sections 4.1 through 4.7 and explain whether the changes necessitate revisions to any of the jurisdictions' planning documents.

- Not applicable. The jurisdictions within the regional agency do not have individual planning documents.

SECTION 5.0 OTHER ISSUES OR SUPPLEMENTARY INFORMATION (optional)

The following addresses any other significant issues/changes in the regional agency and whether these changes affect the adequacy of the RAIWMP to the extent that a revision to one or more of the planning documents is needed:

None

Analysis

Yuba County Environmental Health indicated that lithium batteries and electronic vapes are new, growing, and problematic waste streams. Lithium batteries are a fire hazard and are difficult waste stream to handle. Electronic vape cartridges that contain a battery, electronics and residual cartridge material that is either regulated for special handling or is schedule 1 drug.

SECTION 6.0 ANNUAL REPORT REVIEW

- The 2024 Annual Reports for each jurisdiction in the regional agency have been reviewed, specifically those sections that address the adequacy of the RAIWMP elements. No jurisdictions reported the need to revise one or more of these planning documents.
- The Annual Reports for each jurisdiction in the regional agency have been reviewed, specifically those sections that address the adequacy of the CIWMP (or RAIWMP) elements. The following jurisdictions reported the need to revise one or more of these planning documents, as listed.
- _____

Analysis

The discussion below addresses the regional agency's evaluation of the Annual Report data relating to planning document adequacy and includes determination regarding the need to revise one or more of the documents:

SECTION 7.0 REVISION SCHEDULE (if required)

None.

APPENDIX A



January 8, 2026

Regional Waste Management Authority
Local Task Force (AB 939)
423 4th Street
Marysville, CA 95901

Re: Comments on Draft Five-Year Review of the Regional Agency Integrated Waste Management Plan (RAIWMP)

Dear RWMA Staff and Local Task Force Members,

Thank you for the opportunity to review and comment on the Draft Sixth Five-Year Review of the Regional Agency Integrated Waste Management Plan. The Yuba-Sutter Food Bank appreciates the preparation of this document and the continued cooperation among jurisdictions, service providers, and community partners.

As a designated food recovery organization under the requirements of SB 1383, the Food Bank plays a direct role in the region's waste reduction and organics diversion efforts. Edible food recovery is a high-priority strategy under the State's waste hierarchy and is essential for both landfill diversion and addressing food insecurity within our community.

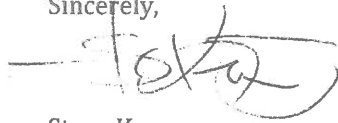
While the Draft Review concludes that no revisions to the RAIWMP are required at this time, we encourage the incorporation of explicit references to edible food recovery and SB 1383 requirements in future updates. This will ensure alignment between regional waste planning and current state mandates regarding:

- Identification and engagement of Tier 1 and Tier 2 food generators
- Evaluation of edible food recovery capacity among local organizations
- Accurate reporting of recovered edible food
- Coordination between jurisdictions and recovery organizations
- Planning for needed infrastructure, such as cold storage and transportation assets

The Food Bank welcomes continued collaboration with RWMA and the member jurisdictions to support these requirements and to expand food recovery across the region. We are also interested in exploring joint funding opportunities for infrastructure and capacity improvements that would benefit both waste reduction and community food access.

Thank you again for the opportunity to comment. We look forward to ongoing partnership.

Sincerely,

A handwritten signature in black ink, appearing to read "Steve Kroeger", written over a horizontal line.

Steve Kroeger
Board Chair
Yuba-Sutter Food Bank

Below are the comments for Yuba County Environmental Health:

- 1) How do we prepare for new diversion of materials and how that diversion may impact capacity and markets?
 - a. How do we handle 1383 and similar legislation and likely upcoming legislation that requires diversion from standard disposal streams. Both in capacity and creating markets for the recycled materials (see examples below).
 - i. Yuba-Sutter currently has only the composting/chip & grind facility at Recology and one additional small chip and grind facility to handle a huge diversion of green-waste material. My understanding with the small chip and grind is that they wanted to expand to a full composting facility but due to the costs of required infrastructure and operating costs they could not see how the facility could be profitable. We are continuing to see an increase in this type of material with a decrease in the processing facilities due to increased regulations and direct costs of operation, and markets that don't support the cost to produce the recycled materials.
 - ii. Yuba-Sutter currently has no digesters or cogen plants to handle ever increasing biosolids and the need to offer solutions to green waste outside of recycling.

- 2) How do we prepare for new products that impact the hazardous waste disposal streams in Yuba-Sutter?
 - a. New products are being developed that have little regulatory oversight but create a challenging environment to dispose of both logistically and legally and also includes a high cost for disposal (see examples below).
 - i. Lithium batteries are currently regulated as universal waste, however their propensity to ignite spontaneously and be very difficult to impossible to extinguish make this waste stream uniquely difficult. In addition, the extreme push to make everything run on these batteries will quickly make this a significant issue in Yuba-Sutter.

- ii. Another difficult waste stream is electronic vape cartridges. These cartridges contain multiple disposal streams in one small package.
 - 1. Lithium Battery or other battery type.
 - 2. Electronics.
 - 3. Residual material in the cartridge is often regulated for special handling or is a schedule I drug

How do we address new waste streams especially those where the change is quick and we may need to shift quickly in how we prioritize facilities, capacity, and new waste streams? How or is this addressed in the planning documents?



January 8, 2026

Carrie Baxter, Executive Director
Regional Waste Management Authority
423 4th Street, Suite M4
Marysville, CA 95901

RE: RWMA Local Task Force Committee Comment Request

Dear Regional Waste Management Authority,

The City of Live Oak has reviewed the document and coordinated with the RWMA. At this time, the City has no comments.

Sincerely,

A handwritten signature in blue ink, appearing to read "BK Moody", is written over a faint, light blue horizontal line.

Benjamin K. Moody, City Manager
City of Live Oak
9955 Live Oak Blvd.
Live Oak, CA 95953
(530) 695-2112

REGIONAL WASTE MANAGEMENT AUTHORITY

Serving Sutter County, Yuba County, Live Oak, Marysville, Wheatland and Yuba City



YUBA-SUTTER AB 939 LOCAL TASK FORCE

MEETING AGENDA

DATE: December 4, 2025

TIME: 2:00 p.m. – 3:00 p.m.

PLACE: Plumas Bank Conference Room, 1280 Bridge St, Yuba City and To Be Held Remotely Via Zoom Video Meeting

To join the meeting remotely from your computer, tablet or smartphone, please use the link below:

[Join the meeting now](#)

Meeting ID: 241 590 430 473 7

Passcode: yY6u8bF7

1. *Welcome and Introductions. (Attachment)*
2. *Presentation and Review of the Draft Regional Agency Integrated Waste Management Plan Sixth Five-Year Review Report (Attachment)*
3. *Other Business*
4. *Adjournment (Next Meeting?)*

ITEM 1
AB 939 LOCAL TASK FORCE - MEMBERSHIP
RESPONSIBILITIES/LIST

AB939 which was passed in 1989, required each county to establish a task force to coordinate the development of city Source Reduction and Recycling Elements (SRREs) and a countywide siting element. The law required each city, to prepare, adopt and submit a SRRE to the county which includes the following components: waste characterization; source reduction; recycling; composting; solid waste facility capacity; education and public information; funding; special waste (asbestos, sewage sludge, etc.); and household hazardous waste. AB939 also required each county to prepare a SRRE for its unincorporated area, with the same components described above, and a countywide siting element, specifying areas for transformation or disposal sites to provide capacity for solid waste generated in the jurisdiction which cannot be reduced or recycled for a 15-year period. The law also required each county to prepare, adopt, and submit to the Board an Integrated Waste Management Plan (IWMP).

Your Local Task Force was created to develop and review the IWMP every 5 years to determine if it is valid and has been updated to reflect any demographic, waste generation or local solid waste management facility changes.

LTF responsibilities under PRC §40950 Article 2

40950. (a) On or before March 1, 1990, and every five years thereafter, each county, which is not a city and county, shall convene a task force to assist in coordinating the development of city source reduction and recycling elements prepared pursuant to Chapter 2 (commencing with Section 41000), the county source reduction and recycling element prepared pursuant to Chapter 3 (commencing with Section 41300), and to assist in the preparation of the countywide siting element prepared pursuant to Chapter 4 (commencing with Section 41700).

(b) The membership of the task force shall be determined by the county and by a majority of the cities within the county which contain a majority of the population of the incorporated area of the county, except in those counties which have only two cities, in which case the membership of the task force is subject to approval of the city which contains the majority of the population of the incorporated area of the county. The task force may include representatives of the solid waste industry, environmental organizations, the general public, special districts, and affected governmental agencies.

(c) To ensure a coordinated and cost-effective regional recycling system, the task force shall do all of the following:

(1) Identify solid waste management issues of countywide or regional concern.

(2) Determine the need for solid waste collection and transfer systems, processing facilities, and marketing strategies that can serve more than one local jurisdiction within the region.

(3) Facilitate the development of multijurisdictional arrangements for the marketing of recyclable materials.

(4) To the extent possible, facilitate resolution of conflicts and inconsistencies between or among city and county source reduction and recycling elements.

(d) The task force shall develop goals, policies, and procedures which are consistent with guidelines and regulations adopted by the board, to guide the development of the siting element of the countywide integrated waste management plan.

The Local Task force has been reconvened to conduct the five-year Regional Agency Integrated Waste Management Plan Review. Although not all members are the same as during the prior review the seats have been assigned by the members from the same municipality and/or hauler seat.

SUTTER COUNTY Neal Hay, Director of Development Services 822-7400 1130 Civic Center Blvd. Yuba City, CA 95993 nhay@co.sutter.ca.us	LIVE OAK Ben Moody, City Manager City of Live Oak 9955 Live Oak Blvd. Live Oak, CA 95953 bmoody@liveoakcity.org
SUTTER CO. ENVIRONMENTAL HEALTH & CERTIFIED UNIFIED PROGRAM AGENCY (CUPA) Sukh Sahota, Supervising Environmental Health Specialist – 822-7400 1130 Civic Center Blvd. Yuba City, CA 95993 ssahota@co.sutter.ca.us	MARYSVILLE Jim Schaad, City Manager – 749-3901 526 C Street Marysville, CA 95901 jschaad@marysville.ca.us
YUBA COUNTY Clark Pickell, Environmental Health Director 749-5450 County of Yuba 915 Eighth Street Marysville, CA 95901 cpickell@yuba.gov	WHEATLAND Bill Zenoni, City Manager – 633-2761 City of Wheatland 111 C Street Wheatland, CA 95692 bZenoni@wheatland.ca.gov
YUBA CO. ENVIRONMENTAL HEALTH William (Andy) Davis, Environmental Health Specialist – 749-5450 County of Yuba, Local Enforcement Agency 915 Eighth Street Marysville, CA 95901 wadavis@yuba.gov	YUBA CITY Robert Bendorf, INTERIM City Manager 822-4620 City of Yuba City 1201 Civic Center Blvd. Yuba City, CA 95993 rbendorf@yubacity.net
YUBA CO. CERTIFIED UNIFIED PROGRAM AGENCY (CUPA) Gary Cantwell – 749-5450 County of Yuba 915 Eighth Street Marysville, CA 95901 GCantwell@yuba.gov	RECOLOGY YUBA-SUTTER - Operations Rigo Diaz, General Manager – 743-6933 Alternate: Omar Serrato, Operations Manager P.O. Box G Marysville, CA 95901 rdiaz@recology.com
BEALE AFB Shane Morris, Integrated Solid Waste Manager – 530-634-0744 9 th CES/CEIER Beale Air Force Base, CA 95903 shane.morris@us.af.mil	RECOLOGY YUBA-SUTTER - HHW Facility Pablo Curiel, Environmental Compliance Specialist 530-743-6933 Alternate: Kayli Bolek, Environmental Manager P.O. Box G Marysville, CA 95901 pcuriel@recology.com
Yuba Sutter Food Bank Steve Kroeger, Food Bank Board Member- 530-713-1336 Skroeger22@gmail.com	<i>August 11, 2025 Update</i>

ITEM 2

PRESENTATION OF THE DRAFT REGIONAL AGENCY INTEGRATED WASTE MANAGEMENT PLAN SIXTH FIVE-YEAR REVIEW REPORT

General Background

To implement the California Integrated Waste Management Act (AB 939, Sher, Chapter 1095, Statutes of 1989 as amended, counties were required to prepare and submit to the California Integrated Waste Management Board (effective January 1, 2010, the Department of Resources Recycling and Recovery, or CalRecycle) a *Countywide Integrated Waste Management Plan (CIWMP)*. This plan includes the *Source Reduction and Recycling Element (SRRE)*, *Household Hazardous Waste Element (HHWE)*, and *Nondisposal Facility Element (NDFE)* for each jurisdiction in the county, and a *Countywide Siting Element (SE)* and *Summary Plan (SP)* for the county. Similarly, if *regional agencies* are formed, the Regional Agency Integrated Waste Management Plan (RAIWMP) includes all applicable regional planning documents.

The waste management plan addresses waste management conditions within the respective county or regional agency. It also provides an overview of the actions that will be taken to achieve the 50 percent equivalent per capita [disposal target](#) and to maintain 15-year disposal capacity. Statute requires that the elements comprising the waste management plan be reviewed every five years after the original plan's approval date, and be revised, if necessary. Therefore, the focus of the five-year review is to determine if these planning documents are still adequate or should be revised.

A regional agency's five-year review report is an analysis regarding the continuing adequacy of the individual planning documents (Source Reduction and Recycling Element; Household Hazardous Waste Element; Non-Disposal Facility Element; Siting Element; and Summary Plan) that make up the Regional Agency Integrated Waste Management Plan (RAIWMP) since those documents were first adopted (or last amended). The five-year review report analysis should:

- Address whether the current planning documents are sufficiently updated via annual reports and other existing reporting systems.
- Conclude with a determination as to whether one or more of these documents need to be revised and the basis for that decision. The regional agency's determination should be the end result of a joint effort between the regional agency and its jurisdictions; the local task force would be the general vehicle for the necessary information exchange.

If a revision is determined to be necessary, the five-year review report must include a revision schedule for the applicable planning documents. The regional agency completes and submits a five-year review report evaluating the adequacy of all the planning documents for the region (i.e., the planning documents for the regional agency).

Regional Waste Management Authority Planning Document Background

In July 1995, the Regional Waste Management Authority (RWMA) and its member jurisdictions adopted a Regional Agency Integrated Waste Management Plan (RAIWMP) Summary Plan. CalRecycle [formerly the California Integrated Waste Management Board (CIWMB)] approved this RAIWMP on April 24, 1996. The RAIWMP incorporates the following planning documents, by reference:

- *Source Reduction and Recycling Element for the Bi-County Region (YUBA and SUTTER COUNTIES and the CITIES of LIVE OAK, MARYSVILLE, WHEATLAND and YUBA CITY), Final Draft, as submitted June 1992*
- *Source Reduction and Recycling Element for the City of Gridley, California, Final Draft, as submitted July 1992*
- *Household Hazardous Waste Element for the Bi-County Region (YUBA and SUTTER COUNTIES and the CITIES of LIVE OAK, MARYSVILLE, WHEATLAND and YUBA CITY), Final Draft, as submitted June 1992*
- *Household Hazardous Waste Element for the City of Gridley, California, Final Draft, as submitted July 1992*
- *Nondisposal Facility Element for the Regional Waste Management Authority (YUBA and SUTTER COUNTIES and the CITIES of GRIDLEY, LIVE OAK, MARYSVILLE, WHEATLAND and YUBA CITY), Final Draft, as submitted August 1994*

While documents pertaining to the City of Gridley are included in the list above, it is important to note that effective July 1, 2001, the City of Gridley voluntarily departed the RWMA. Because individual Source Reduction and Recycling Element and Household Hazardous Waste Element documents were originally prepared for the City of Gridley; the City of Gridley approved the Butte County Siting Element rather than the Bi-County Siting Element and the City of Gridley became responsible for its own Nondisposal Facility Element. The departure of the City of Gridley from the RWMA did not have a material impact on the planning documents and has been reported to CalRecycle in prior RAIWMP Review Reports and Electronic Annual Report updates.

Sixth Five-Year RAIWMP Review Report

California Public Resources Code Section 18788 requires that prior to the fifth anniversary of CalRecycle's approval of the RAIWMP, or its most recent revision, the Local Task Force (LTF) shall complete a review of the RAIWMP in accordance with Public Resources Code Sections 40051, 40052, and 41822, to assure that the regional agency's waste management practices remain consistent with the hierarchy of waste management practices defined in Public Resources Code Section 40051. The hierarchy of waste management practices is source reduction; recycling and composting; and, environmentally safe disposal options. The overall goal is to reduce waste disposal amounts by 50 percent by 2000 and to maintain that level each year thereafter. The LTF is required to submit written comments on areas of the RAIWMP which require revision, if any, to the regional agency and CalRecycle.

RWMA staff prepared the attached draft Five-Year RAIWMP Review Report for the LTF's review and comment. The final Five-Year RAIWMP Review Report will incorporate the LTF's comments and be submitted to CalRecycle for approval of the report's findings. The draft Five-Year RAIWMP Review Report concludes that the infrastructure and programs have kept pace with changes in population and employment in the region; that these planning documents have been revised, as necessary, or have been updated through regular updates to CalRecycle through the annual report submittals; and that the planning documents are adequate and do not need to be revised at this time. Also attached for reference is a copy of the region's 2024 Annual Report.

It is LTF's responsibility to review the RAIWMP documents and updates to the RAIWMP made in the Electronic Annual Report as well as the attached draft report and comment on any updates to the plan regarding:

- o Demographic changes
- o Waste quantity changes
- o Funding changes
- o Admin responsibility changes
- o Program implementation status

- o Disposal capacity changes
- o Recyclable material market changes
- o Schedule changes

RWMA staff will be available at the Task Force meeting to review the draft Five-Year RAIWMP Review Report and process in detail and to receive comments.

Following the review of the draft Five-Year RAIWMP Review Report it is requested that the LTF members submit any comments to staff on the adequacy of the RAIWMP plan and draft report. After receiving such comments, the regional agency will complete and finalize the five-year review report for submittal to the local task force and CalRecycle within 45 days. Upon receipt, CalRecycle staff will provide a timeline regarding staff review and final CalRecycle approval. Within 90 days of receipt of that report, CalRecycle shall review the county's or regional agency's report and, at a public hearing, approve or disapprove the regional agency's findings.

Attachment A – Draft Five-Year RAIWMP Review Report

Attachment B – 2020-2024 CalRecycle Electronic Annual Report (RAIWMP Adequacy Sections)

Attachment A

Five-Year CIWMP/RAIWMP Review Report Template

Public Resources Code (PRC) Sections 41770 and 41822, and Title 14, California Code of Regulations (CCR) Section 18788 require that each countywide or regional agency integrated waste management plan (CIWMP or RAIWMP), and the elements thereof, be reviewed, revised if necessary, and submitted to the Department of Resources Recycling and Recovery (CalRecycle) every five years. CalRecycle developed this Five-Year CIWMP/RAIWMP Review Report template to streamline the Five-Year CIWMP/RAIWMP review, reporting, and approval process.

A county or regional agency may use this template to document its compliance with these regulatory review and reporting requirements and as a tool in its review, including obtaining Local Task Force (LTF) comments on areas of the CIWMP or RAIWMP that need revision, if any. This template also can be finalized based on these comments and submitted to CalRecycle as the county or regional agency’s Five-Year CIWMP or RAIWMP Review Report.

The [Five-Year CIWMP/RAIWMP Review Report Template Instructions](#) describe each section and provide general guidelines with respect to preparing the report. Completed and signed reports should be submitted to the CalRecycle's Local Assistance & Market Development (LAMD) Branch at the address below. Upon report receipt, LAMD staff may request clarification and/or additional information if the details provided in the report are not clear or are not complete. Within 90 days of receiving a *complete* Five-Year CIWMP/RAIWMP Review Report, LAMD staff will review the report and prepare their findings for CalRecycle consideration for approval.

If you have any questions about the Five-Year CIWMP/RAIWMP Review Report, please contact your LAMD representative at the address below.
 Department of Resources Recycling & Recovery
 Local Assistance & Market Development, MS-9
 P. O. Box 4025
 Sacramento, CA 95812-4025

To edit & customize this template, the editing restrictions (filling in forms) must be disengaged. Select the Review tab, Protect Document, and then Restrict Formatting and Editing (uncheck editing restrictions). There is no password (options). Please contact your LAMD representative at (916) 341-6199 with related questions.

General Instructions: Please complete Sections 1 through 7, and all other applicable subsections. Double click on shaded text/areas () to select or add text.

SECTION 1.0 COUNTY OR REGIONAL AGENCY INFORMATION			
I certify that the information in this document is true and correct to the best of my knowledge, and that I am authorized to complete this report and request approval of the CIWMP or RAIWMP Five-Year Review Report on behalf of:			
County or Regional Agency Name	County(s) [if a RAIWMP Review Report]		
Regional Waste Management Authority	Yuba and Sutter		
Authorized Signature	Title		
	Executive Director		
Type/Print Name of Person Signing	Date	Phone	
Carrie Baxter		(530) 634-6890	
Person Completing This Form (please print or type)	Title	Phone	
Shannon Aldrich	Management Analyst	(530) 634-6890	
Mailing Address	City	State	Zip
423 4 th St, Fourth Floor M4	Marysville	CA	95901
E-mail Address			
executivedirector@yubasutterrecycles.com			

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SECTION 2.0 BACKGROUND

This is the regional agency's sixth Five-Year Review Report since the approval of the RAIWMP.

The following changes have occurred since the approval of the regional agency's planning documents or the last Five-Year RAIWMP Review Report (whichever is most recent):

- | | |
|---|---|
| <input type="checkbox"/> Diversion goal reduction | <input type="checkbox"/> New city (name(s) _____) |
| <input type="checkbox"/> New regional agency | <input type="checkbox"/> Other _____ |
| <input type="checkbox"/> Changes to regional agency | |

Additional Information (optional)

SECTION 3.0 LOCAL TASK FORCE REVIEW

- a. In accordance with Title 14 CCR, Section 18788, the Local Task Force (LTF) reviewed each element and plan included in the RAIWMP and finalized its comments
 at the 12/4/25 LTF meeting. electronically (fax, e-mail) other (Explain): _____
- b. The regional agency received the written comments from the LTF on _____.
- c. A copy of the LTF comments
 is included as Appendix A.
 was submitted to CalRecycle on _____.

SECTION 4.0 TITLE 14, CALIFORNIA CODE of REGULATIONS SECTION 18788 (3) (A) THROUGH (H)

The subsections below address not only the areas of change specified in the regulations, but also provide specific analyses regarding the continued adequacy of the planning documents in light of those changes, including a determination on any need for revision to one or more of the planning documents.

Section 4.1 Changes in Demographics in the County or Regional Agency

When preparing the RAIWMP Review Report, the county or regional agency must address at least the changes in demographics.

The following table presents the changes in the demographic figures (i.e., population, taxable sales, employment, and consumer price index) that CalRecycle currently recommends be reviewed. The time periods include the original 1990 base year; new 2004 base year; and the current five-year review period:

Year	Population	Taxable Sales (x \$1,000)	Employment ¹	Consumer Price Index
1990 (Original Base Year)	122,643	835,235	38,842	135.0
2004 (New Base Year)	151,734	1,571,122	53,264	195.4
2021	180,896	3,292,368	49,706	297.4
2022	181,283	3,386,398	52,418	319.2
2023	181,062	3,323,224	53,264	331.8
2024	184,098	n/a	53,832	352.1
2025	185,280	n/a	n/a	352.1 ²

The following resources are provided to facilitate this analysis:

- Demographic data, including population, taxable sales, employment, and consumer price index by jurisdiction for years up to 2006, are available at: <https://www2.calrecycle.ca.gov/LGCentral/DiversionProgram/AdjustmentFactors>. Data for years beyond 2006 can be found on the following websites:
 - Population: [Department of Finance](#) E-4 Historical Population Estimates for Cities, Counties, and the State
 - Taxable Sales: [Board of Equalization](#)
 - Employment: [Employment Development Department](#) Click on the link to Local Area Profile, select the county from the drop down menu, then click on the “View Local Are Profile” button.
 - Consumer Price Index: [Department of Industrial Relations](#)
- The [Demographic Research Unit](#) of the California Department of Finance is designated as the single official source of demographic data for State planning and budgeting (e.g., find E-5 City/County Population and Housing Estimates under Reports and Research Papers and then Estimates).
- The Department of Finance’s Demographic Research Unit also provides a list of [State Census Data Center Network Regional Offices](#).

Analysis

Upon review of demographic changes since 1990-1991:³

- The demographic changes since the development of the RAIWMP do not warrant a revision to any of the regionwide planning documents. Specifically, while population and employment have increased from 1990 to 2025, the solid waste collection and recycling infrastructure has been updated and expanded to accommodate the population, employment and construction

¹ Annual Average Employment data for 2016 – 2019 from CalRecycle source.

² Based on two of the six indices for 2025.

³ The year of the data included in the planning documents, which is generally 1990 or 1991.

growth. Additionally, a new Base Year Waste Generation Study was conducted for 2004 to reflect diversion and disposal data for a more recent time period.

These demographic changes since the development of the RAIWMP warrant a revision to one or more of the regionwide planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.2 Changes in Quantities of Waste within the County or Regional Agency; and Changes in Permitted Disposal Capacity and Waste Disposed in the County or Regional Agency

The following table presents the changes in the quantities of waste disposed of from within the regional agency; annual diversion percentages and per capita disposal rates; waste disposed in the regional agency; and, the permitted disposal capacity for the original 1990 base year, new 2004 base year, and the five-year review period:

Year	Disposal From Within Regional Agency⁴	Diversion % / Disposal Rates (ppd = pounds/person/day)	Waste Disposed in the Regional Agency⁵	Permitted Disposal Capacity
1990 (Original Base Year)	n/a	15.1%	n/a	> 15 years (planned & permitted)
2004 (New Base Year)	126,818 tons	69% ⁶	239,785 tons	> 15 years
2021	182,157 tons	69% / 5.5 ppd ⁷	323,471 tons	> 15 years
2022	173,423 tons	67% / 5.2 ppd	293,301 tons	> 15 years
2023	177,453 tons	66% / 5.4 ppd	313,436 tons	> 15 years
2024	194,726 tons	62% / 5.3 ppd	321,376 tons	> 15 years
2025 ⁸	0 tons	62% / 0 ppd	0 tons ⁹	> 15 years

⁴ Disposal from RWMA jurisdictions at facilities within and outside of Yuba and Sutter counties.

⁵ Disposal at the Ostrom Road Landfill from RWMA jurisdictions and other jurisdictions outside of Yuba and Sutter counties.

⁶ RWMA submitted a New Base Year Waste Generation Study to the CIWMB for 2004, and the diversion rates since 2004 are based on the new base year waste generation amount.

⁷ Beginning with the 2007 Annual Report, the 50 percent diversion requirement is based on the per capita disposal compared to a 6.9 pounds/person/day (ppd) baseline target per capita disposal figure that is equivalent to 50 percent of the average of the base year waste generation amounts (disposal + diversion) adjusted for changes in population, taxable sales, employment and the CPI for the years 2003 through 2006.

⁸ Disposal From Within Regional Agency and Diversion % / Disposal Rates are based on data for the first three quarters of 2025.

⁹ Disposal for the first three quarters of 2025.

A number of tools to facilitate the analysis and review of such changes in the waste stream are available from the following CalRecycle sources:

1. Various statewide, regional, and local disposal reports are available at <http://www.calrecycle.ca.gov/LGCentral/Reports/DRS/Default.aspx>.
 - a. CalRecycle's [Disposal Reporting System](#) tracks and reports the annual estimates of the disposal amounts for jurisdictions in California; additional California solid waste [statistics](#) are also available.
 - b. CalRecycle's Waste Flow by [Destination](#) or [Origin](#) reports include solid waste disposal, export, and alternative daily cover. They show how much waste was produced within the boundaries of an individual city, or within all jurisdictions comprising a county or regional agency. These data also cover what was disposed at a particular facility or at all facilities within a county or regional agency.
2. The [Waste Characterization Database](#) provides estimates of the types and amounts of materials in the waste streams of *individual California jurisdictions* in 1999. For background information and more recent statewide characterizations, please see <https://www2.calrecycle.ca.gov/WasteCharacterization/>
3. CalRecycle's [Countywide, Regionwide, and Statewide Jurisdiction Diversion Progress Report](#) provides both summary and detailed information on compliance, diversion rates/50 percent equivalent per capita disposal target and rates, and waste diversion program implementation for all California jurisdictions. Diversion program implementation summaries are available at <https://www2.calrecycle.ca.gov/LGCentral/DiversionProgram>

Together, these reports help illustrate changes in the quantities of waste within the county or regional agency as well as in permitted disposal capacity. This information also summarizes each jurisdiction's progress in implementing the Source Reduction and Recycling Element (SRRE) and complying with the 50 percent diversion rate requirement (now calculated as the 50 percent equivalent per capita disposal target), see [Per Capita Disposal and Goal Measurement \(2007 and Later\)](#) for details

- The regional agency continues to have adequate disposal capacity (i.e., equal to or greater than 15 years).
- The regional agency does not have 15 years remaining disposal capacity within its physical boundaries, but the Siting Element does provide a strategy¹⁰ for obtaining 15 years remaining disposal capacity.
- The regional agency does not have 15 years remaining disposal capacity and the Siting Element does not provide a strategy² for obtaining 15 years remaining disposal capacity. See Section 7 for the revision schedule(s).

¹⁰ Such a strategy includes a description of the diversion or export programs to be implemented to address the solid waste capacity needs. The description shall identify the existing solid waste disposal facilities, including those outside of the county or regional agency, which will be used to implement these programs. The description should address how the proposed programs shall provide the county or regional agency with sufficient disposal capacity to meet the required minimum of 15 years of combined permitted disposal capacity.

Analysis

- These changes in quantities of waste and changes in permitted disposal capacity since the development of the RAIWMP do not warrant a revision to any of the regionwide planning documents. Specifically, the Ostrom Road Landfill currently has more than 15 years of permitted disposal capacity.
- These changes in quantities of waste and changes in permitted disposal capacity since the development of the RAIWMP warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.3 Changes in Funding Source for Administration of the Siting Element (SE) and Summary Plan (SP)

Since the approval of the RAIWMP or the last Five-Year RAIWMP Review Report (whichever is most recent), the regional agency experienced the following significant changes in funding for the SE or SP:

- None

Analysis

- There have been no significant changes in funding for administration of the SE and SP or the changes that have occurred do not warrant a revision to any of the regionwide planning documents. Specifically, there have been no changes in funding for administration of the SE and SP.
- These changes in funding for the administration of the SE and SP warrant a revision to one or more of the regionwide planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.4 Changes in Administrative Responsibilities

The regional agency experienced significant changes in the following administrative responsibilities since the approval of the RAIWMP or the last Five-Year RAIWMP Review Report (whichever is most recent):

- none

Analysis

- There have been no significant changes in administrative responsibilities or the changes in administrative responsibilities do not warrant a revision to any of the planning documents. Specifically, _____.
- These changes in administrative responsibilities warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.5 Programs that Were Scheduled to Be Implemented, But Were Not

This section addresses programs that were scheduled to be implemented, but were not; why they were not implemented; the progress of programs that were implemented; a statement as to whether programs are meeting their goals; and if not, what contingency measures are being enacted to ensure compliance with Public Resources Code Section 41751.

1. Progress of Program Implementation

a. SRRE and Household Hazardous Waste Element (HHWE)

- All program implementation information has been updated in the CalRecycle Electronic Annual Report (EAR), including the reason for not implementing specific programs, if applicable.
- All program implementation information has not been updated in the EAR. Attachment _____ lists the SRRE and/or HHWE programs selected for implementation, but which have not yet been implemented, including a statement as to why they were not implemented.

b. Nondisposal Facility Element (NDFE)

- There have been no changes in the use of nondisposal facilities (based on the current NDFEs and any amendments and/or updates).
- Attachment _____ lists changes in the use of nondisposal facilities (based on the current NDFEs).

c. Countywide Siting Element (SE)

- There have been no changes to the information provided in the current SE.
- Attachment _____ lists changes to the information provided in the current SE.

d. Summary Plan

- There have been no changes to the information provided in the current SP.
- Attachment _____ lists changes to the information provided in the current SP.

2. Statement regarding whether Programs are Meeting their Goals

- The programs are meeting their goals.
- The programs are not meeting their goals. The discussion that follows in the analysis section below addresses the contingency measures that are being enacted to ensure compliance with [PRC Section 41751](#) (i.e., specific steps are being taken by local agencies, acting independently and in concert with _____, to achieve the purposes of the California Integrated Waste Management Act of 1989) and whether the listed changes in program implementation necessitate a revision to one or more of the planning documents. _____

Analysis

- The aforementioned changes in program implementation do not warrant a revision to any of the planning documents. Specifically, all program implementation information has been updated in the annual reports submitted to CalRecycle.
- Changes in program implementation warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.6 Changes in Available Markets for Recyclable Materials

The regional agency experienced changes in the following available markets for recyclable materials since the approval of the RAIWMP or the last Five-Year RAIWMP Review Report (whichever is most recent):

None

Analysis

- There are no significant changes in available markets for recycled materials to warrant a revision to any of the planning documents. Specifically, _____.
- Changes in available markets for recycled materials warrant a revision to one or more of the planning documents. Specifically, _____. See Section 7 for the revision schedule(s).

Additional Analysis (optional)

Section 4.7 Changes in the Implementation Schedule

The following addresses changes to the regional agency's implementation schedule that are not already addressed in Section 4.5:

None

Analysis

- There are no significant changes in the implementation schedule to warrant a revision to any of the planning documents. Specifically, _____.
- Changes in the implementation schedule warrant a revision to one or more of the planning documents. Specifically, _____.

Additional Analysis (optional)

Note: Consider for each jurisdiction within the county or regional agency the changes noted in Sections 4.1 through 4.7 and explain whether the changes necessitate revisions to any of the jurisdictions' planning documents.

- Not applicable. The jurisdictions within the regional agency do not have individual planning documents.

SECTION 5.0 OTHER ISSUES OR SUPPLEMENTARY INFORMATION (optional)

The following addresses any other significant issues/changes in the regional agency and whether these changes affect the adequacy of the RAIWMP to the extent that a revision to one or more of

the planning documents is needed:
None

Analysis

SECTION 6.0 ANNUAL REPORT REVIEW

- The 2024 Annual Reports for each jurisdiction in the regional agency have been reviewed, specifically those sections that address the adequacy of the RAIWMP elements. No jurisdictions reported the need to revise one or more of these planning documents.

 - The Annual Reports for each jurisdiction in the regional agency have been reviewed, specifically those sections that address the adequacy of the CIWMP (or RAIWMP) elements. The following jurisdictions reported the need to revise one or more of these planning documents, as listed.
-

Analysis

The discussion below addresses the regional agency's evaluation of the Annual Report data relating to planning document adequacy and includes determination regarding the need to revise one or more of the documents:

SECTION 7.0 REVISION SCHEDULE (if required)

None.

1. **Question:**

Was your jurisdiction granted a Rural Petition for Reduction by CalRecycle? See [Jurisdictions with an Approved Petition for Rural Reduction](#)
For more information regarding Rural Petition For Reduction, go to [Rural Solid Waste Diversion Home Page](#).

Response:

No.

Newly Incorporated Cities**New City**1. **Question:**

Since the date of your last Annual Report, are there any newly incorporated cities within your county/regional agency?

Response:

No.

Disposal Rate Accuracy**Disposal Rate Accuracy**1. **Question:**

Are there extenuating circumstances pertaining to your jurisdiction's disposal rate that CalRecycle should consider, as authorized by the [Public Resources Code Section 41821\(c\)](#)? If you wish to attach additional information to your annual report, please send those items or electronic files to your LAMD representative; include a brief description of those files below. If so, please use the space below to tell CalRecycle.

Response:

No.

Planning Documents Assessment**Source Reduction and Recycling Element (SRRE)**1. **Question:**

Does the SRRE need to be revised?

Response:

No.

Household Hazardous Waste Element (HHWE)2. **Question:**

Does the HHWE need to be revised?

Response:

No.

Non-Disposal Facility Element (NDFE)3. **Question:**

Describe below any changes in the use of [non-disposal facilities](#), both existing and planned (e.g., is the jurisdiction using a different facility within or outside of the jurisdiction, has a facility closed, is a new one being planned).

Response:

The new composting facility, Recology Ostrom Organics, located adjacent to the Ostrom Road Landfill opened in 2020 and replaced the Feather River Organics facility located at the MRF/Transfer Station in Marysville which is no longer composting organic materials. In 2020, organic materials were also sent to Recology Blossom Valley Organics North in Vernalis and Green Solutions & More in Olivehurst (Yuba County). Construction and demolition debris was also processed at Sierra Waste Recycling and Transfer Station in Sacramento.

Non-Disposal Facility Element (NDFE)

4. **Question:**

Are there currently any nondisposal facilities that require a solid waste facility permit located (or planned to be sited) in your jurisdiction that are not identified in your NDFE?

Response:

No.

Summary Plan Assessment

Summary Plan

1. **Question:**

Does the Summary Plan need to be revised?

Response:

No.

Siting Element Assessment

Total County or Agency Wide Disposal Capacity

1. **Question:**

Based on the best available estimates of current and future disposal, how many years of disposal capacity does your county or regional agency have?

Response:

79

Total County or Agency Wide Disposal Capacity

2. **Question:**

If you do not currently have 15 years of disposal capacity, describe your strategy for obtaining 15 years of capacity.

Response:

Not applicable.

Siting Element Adequacy

3. **Question:**

Does the Siting Element need to be revised? The Siting Element will need to be revised if you have less than 15 years disposal capacity and have not described a strategy for obtaining 15 years disposal capacity.

Response:

No.

Areas of Concern / Conditional Approvals

Areas of concern

1. **Question:**

Did CalRecycle require your jurisdiction to address any areas of concern when determining the adequacy of your solid waste planning documents, or any of their elements?

Response:

No.

Conditional approvals

2. **Question:**

Did CalRecycle give conditional approval to any of your solid waste planning documents, or any of their elements?

Response:

No.

Additional Information

Additional Information

Planning Documents: Yuba/Sutter Regional Waste Management Authority (2021)

Rural Petition for Reduction

Was your jurisdiction granted a Rural Petition for Reduction by CalRecycle? See [Jurisdictions with an Approved Petition for Rural Reduction](#). For more information regarding Rural Petition for Reduction, go to [Rural Solid Waste Diversion Home Page](#).

- Yes. If yes, please discuss whether the conditions under which the petition was granted still apply.
- No.

Newly Incorporated Cities

Since the date of your last Annual Report, are there any newly incorporated cities within your county/regional agency?

- Yes. Enter new city name, incorporation date, and population at time of incorporation in the text box below.
- No.

Source Reduction and Recycling Element (SRRE)

Does the SRRE need to be revised?

- Yes. Explain below why the SRRE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report, SB 1066 time extension or alternative diversion requirement report, compliance order, etc. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Household Hazardous Waste Element (HHWE)

Does the HHWE need to be revised?

- Yes. Explain below why the HHWE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Non-Disposal Facility Element (NDFE)

Describe below any changes in the use of [non-disposal facilities](#), both existing and planned (e.g., is the jurisdiction using a different facility within or outside of the jurisdiction, has a facility closed, is a new one being planned).

Are there currently any non-disposal facilities that require a solid waste facility permit located (or planned to be sited) in your jurisdiction that are not identified in your NDFE?

- Yes. Your NDFE may need to be amended before the permit for this facility comes before CalRecycle for concurrence. If the facility is not identified in the NDFE, the permit may not be in conformance with your NDFE, and the permit may be denied. See CalRecycle's NDFE Guidelines at <https://www.calrecycle.ca.gov/LGCentral/Library/Policy/NDFEGuide.htm> and contact your LAMD representative if you have any questions about the need to amend your NDFE.
- No. Please add notes or updates below.

Summary Plan

Does the Summary Plan need to be revised?

- Yes. Discuss below. Include a time schedule for revising the Summary Plan. Please contact your LAMD representative to request additional information and guidance.
- No. Please add any notes or updates below.

Areas of concern

Did CalRecycle require your jurisdiction to address any areas of concern when determining the adequacy of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken to address the areas of concern.
- No.

Conditional approvals

Did CalRecycle give conditional approval to any of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken gain full approval of the plan/elements.
- No.

Planning Documents: Yuba/Sutter Regional Waste Management Authority (2022)

Rural Petition for Reduction

Was your jurisdiction granted a Rural Petition for Reduction by CalRecycle? See [Jurisdictions with an Approved Petition for Rural Reduction](#). For more information regarding Rural Petition for Reduction, go to [Rural Solid Waste Diversion Home Page](#).

- Yes. If yes, please discuss whether the conditions under which the petition was granted still apply.
- No.

Newly Incorporated Cities

Since the date of your last Annual Report, are there any newly incorporated cities within your county/regional agency?

- Yes. Enter new city name, incorporation date, and population at time of incorporation in the text box below.
- No.

Source Reduction and Recycling Element (SRRE)

Does the SRRE need to be revised?

- Yes. Explain below why the SRRE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report, SB 1066 time extension or alternative diversion requirement report, compliance order, etc. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Household Hazardous Waste Element (HHWE)

Does the HHWE need to be revised?

- Yes. Explain below why the HHWE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Non-Disposal Facility Element (NDFE)

Describe below any changes in the use of [non-disposal facilities](#), both existing and planned (e.g., is the jurisdiction using a different facility within or outside of the jurisdiction, has a facility closed, is a new one being planned).

No changes

Are there currently any non-disposal facilities that require a solid waste facility permit located (or planned to be sited) in your jurisdiction that are not identified in your NDFE?

- Yes. Your NDFE may need to be amended before the permit for this facility comes before CalRecycle for concurrence. If the facility is not identified in the NDFE, the permit may not be in conformance with your NDFE, and the permit may be denied. See CalRecycle's NDFE Guidelines at <https://www.calrecycle.ca.gov/LGCentral/Library/Policy/NDFEGuide.htm> and contact your LAMD representative if you have any questions about the need to amend your NDFE.
- No. Please add notes or updates below.

Summary Plan

Does the Summary Plan need to be revised?

- Yes. Discuss below. Include a time schedule for revising the Summary Plan. Please contact your LAMD representative to request additional information and guidance.
- No. Please add any notes or updates below.

Areas of concern

Did CalRecycle require your jurisdiction to address any areas of concern when determining the adequacy of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken to address the areas of concern.
- No.

Conditional approvals

Did CalRecycle give conditional approval to any of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken gain full approval of the plan/elements.
- No.

Total County or Agency Wide Disposal Capacity

If you do not currently have 15 years of disposal capacity, describe your strategy for obtaining 15 years of capacity.

Not applicable

Based on the best available estimates of current and future disposal, how many years of disposal capacity does your county or regional agency have?

30 years

Siting Element Adequacy

Does the Siting Element need to be revised? The Siting Element will need to be revised if you have less than 15 years disposal capacity and have not described a strategy for obtaining 15 years disposal capacity.

- Yes. In the box below, provide a time schedule for revising your Siting Element. Also discuss new disposal sites or disposal strategies that changed during the report year, and how those strategies will allow the county or regional agency to attain 15 years of disposal capacity. Please also contact your LAMD representative for additional information and guidance.
- No. This county or regional agency has more than 15 years of disposal capacity, has experienced no major changes in disposal practices in the past year, and expects no such changes in the near future. Please include any notes or updates below.

Planning Documents: Yuba/Sutter Regional Waste Management Authority (2023)

Rural Petition for Reduction

Was your jurisdiction granted a Rural Petition for Reduction by CalRecycle? See [Jurisdictions with an Approved Petition for Rural Reduction](#). For more information regarding Rural Petition for Reduction, go to [Rural Solid Waste Diversion Home Page](#).

- Yes. If yes, please discuss whether the conditions under which the petition was granted still apply.
- No.

Newly Incorporated Cities

Since the date of your last Annual Report, are there any newly incorporated cities within your county/regional agency?

- Yes. Enter new city name, incorporation date, and population at time of incorporation in the text box below.
- No.

Source Reduction and Recycling Element (SRRE)

Does the SRRE need to be revised?

- Yes. Explain below why the SRRE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report, SB 1066 time extension or alternative diversion requirement report, compliance order, etc. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Household Hazardous Waste Element (HHWE)

Does the HHWE need to be revised?

- Yes. Explain below why the HHWE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Non-Disposal Facility Element (NDFE)

Describe below any changes in the use of [non-disposal facilities](#), both existing and planned (e.g., is the jurisdiction using a different facility within or outside of the jurisdiction, has a facility closed, is a new one being planned).

no changes

Are there currently any non-disposal facilities that require a solid waste facility permit located (or planned to be sited) in your jurisdiction that are not identified in your NDFE?

- Yes. Your NDFE may need to be amended before the permit for this facility comes before CalRecycle for concurrence. If the facility is not identified in the NDFE, the permit may not be in conformance with your NDFE, and the permit may be denied. See CalRecycle's NDFE Guidelines at <https://www.calrecycle.ca.gov/LGCentral/Library/Policy/NDFEGuide.htm> and contact your LAMD representative if you have any questions about the need to amend your NDFE.
- No. Please add notes or updates below.

Summary Plan

Does the Summary Plan need to be revised?

- Yes. Discuss below. Include a time schedule for revising the Summary Plan. Please contact your LAMD representative to request additional information and guidance.
- No. Please add any notes or updates below.

Areas of concern

Did CalRecycle require your jurisdiction to address any areas of concern when determining the adequacy of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken to address the areas of concern.
- No.

Conditional approvals

Did CalRecycle give conditional approval to any of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken gain full approval of the plan/elements.
- No.

Total County or Agency Wide Disposal Capacity

If you do not currently have 15 years of disposal capacity, describe your strategy for obtaining 15 years of capacity.

n/a

Based on the best available estimates of current and future disposal, how many years of disposal capacity does your county or regional agency have?

The Ostrom Road Landfill in Yuba County, California has a total design capacity of more than 41 million cubic yards. Of the 261-acre site, 225 acres are permitted as a Class II Landfill for solid waste disposal. In 2013, the landfill was estimated to have a capacity of 27.6 million tons, which it was expected to reach by 2066. The landfill is scheduled to close on December 31, 2066.

Siting Element Adequacy

Does the Siting Element need to be revised? The Siting Element will need to be revised if you have less than 15 years disposal capacity and have not described a strategy for obtaining 15 years disposal capacity.

- Yes. In the box below, provide a time schedule for revising your Siting Element. Also discuss new disposal sites or disposal strategies that changed during the report year, and how those strategies will allow the county or regional agency to attain 15 years of disposal capacity. Please also contact your LAMD representative for additional information and guidance.
- No. This county or regional agency has more than 15 years of disposal capacity, has experienced no major changes in disposal practices in the past year, and expects no such changes in the near future. Please include any notes or updates below.

Planning Documents: Yuba/Sutter Regional Waste Management Authority (2024)

Rural Petition for Reduction

Was your jurisdiction granted a Rural Petition for Reduction by CalRecycle? See [Jurisdictions with an Approved Petition for Rural Reduction](#). For more information regarding Rural Petition for Reduction, go to [Rural Solid Waste Diversion Home Page](#).

- Yes. If yes, please discuss whether the conditions under which the petition was granted still apply.
- No.

Newly Incorporated Cities

Since the date of your last Annual Report, are there any newly incorporated cities within your county/regional agency?

- Yes. Enter new city name, incorporation date, and population at time of incorporation in the text box below.
- No.

Source Reduction and Recycling Element (SRRE)

Does the SRRE need to be revised?

- Yes. Explain below why the SRRE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report, SB 1066 time extension or alternative diversion requirement report, compliance order, etc. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Household Hazardous Waste Element (HHWE)

Does the HHWE need to be revised?

- Yes. Explain below why the HHWE is not adequate, the revisions that are necessary and the timeline for making those revisions. Note: Diversion program information is updated in each Annual Report. So, before taking any action on the revision process, please contact your LAMD representative for further discussion and additional information.
- No. Please add any notes or updates below.

Non-Disposal Facility Element (NDFE)

Describe below any changes in the use of [non-disposal facilities](#), both existing and planned (e.g., is the jurisdiction using a different facility within or outside of the jurisdiction, has a facility closed, is a new one being planned).

No changes were made to the program in 2024.

Are there currently any non-disposal facilities that require a solid waste facility permit located (or planned to be sited) in your jurisdiction that are not identified in your NDFE?

- Yes. Your NDFE may need to be amended before the permit for this facility comes before CalRecycle for concurrence. If the facility is not identified in the NDFE, the permit may not be in conformance with your NDFE, and the permit may be denied. See CalRecycle's NDFE Guidelines at <https://www.calrecycle.ca.gov/LGCentral/Library/Policy/NDFEGuide.htm> and contact your LAMD representative if you have any questions about the need to amend your NDFE.
- No. Please add notes or updates below.

Summary Plan

Does the Summary Plan need to be revised?

- Yes. Discuss below. Include a time schedule for revising the Summary Plan. Please contact your LAMD representative to request additional information and guidance.
- No. Please add any notes or updates below.

Areas of concern

Did CalRecycle require your jurisdiction to address any areas of concern when determining the adequacy of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken to address the areas of concern.
- No.

Conditional approvals

Did CalRecycle give conditional approval to any of your solid waste planning documents, or any of their elements?

- Yes. Below, discuss the actions taken gain full approval of the plan/elements.
- No.

Total County or Agency Wide Disposal Capacity

If you do not currently have 15 years of disposal capacity, describe your strategy for obtaining 15 years of capacity.

The Ostrom Road Landfill in Yuba County, California has a total design capacity of more than 41 million cubic yards. Of the 261-acre site, 225 acres are permitted as a Class II Landfill for solid waste disposal. In 2013, the landfill was estimated to have a capacity of 27.6 million tons, which it was expected to reach by 2066. The landfill is scheduled to close on December 31, 2066.

Based on the best available estimates of current and future disposal, how many years of disposal capacity does your county or regional agency have?

N/A

Siting Element Adequacy

Does the Siting Element need to be revised? The Siting Element will need to be revised if you have less than 15 years disposal capacity and have not described a strategy for obtaining 15 years disposal capacity.

- Yes. In the box below, provide a time schedule for revising your Siting Element. Also discuss new disposal sites or disposal strategies that changed during the report year, and how those strategies will allow the county or regional agency to attain 15 years of disposal capacity. Please also contact your LAMD representative for additional information and guidance.
- No. This county or regional agency has more than 15 years of disposal capacity, has experienced no major changes in disposal practices in the past year, and expects no such changes in the near future. Please include any notes or updates below.



AGENDA ITEM IV.B STAFF REPORT RWMA DRAFT BUDGET FOR FISCAL YEAR 2026-27

SUMMARY

Attached for Board review and consideration is a draft of the Regional Waste Management Authority (RWMA) Budget for Fiscal Year 2027. Included with the draft budget is a line-by-line description of each budget item including any assumptions used to arrive at the proposed figures. The proposed budget assumes many of the major terms and conditions of previous budgets including continued operation of the Household Hazardous Waste Facility (HHWF) and support of the regional solid waste Local Enforcement Agency (LEA) provided by the Yuba County Environmental Health Department.

In recent prior years, a large, budgeted revenue and expense item was SB 1383 Local Assistance Grant Funding. In the FY 26 budget, \$400,000 was budgeted under this grant funding. The grant term was extended expire in October 2026 with no indication of renewal. Therefore, regularly budgeted line items must include funding for programs required by the unfunded mandates from SB 1383. For example, \$77,000 is budgeted for Recycled Organic Waste Product Procurement, \$400,000 is budgeted for Edible Food Capacity Programs, and \$25,000 is included for ongoing negotiation support with Recology Yuba-Sutter resulting from operational changes necessary to comply with SB 1383.

Projected revenues in the draft FY 27 budget total \$2,401,150 including \$171,150 in grant revenues. The draft FY 27 budget projects total expenses of \$2,351,830.

Income is expected to increase in the next fiscal year by 21% and expenses are expected to increase by 18%. The net operating income for the agency is projected at \$49,320 which will help contribute to stabilization of the agency's operational reserves.

OPERATING EXPENDITURES

Salaries and Wages (#50110):

The FY 27 budget includes a full year of salaries and wages for two Management Analysts and one Program Manager, including available step increases and potential salary adjustments. Executive Director costs are not included.

Employee Benefits (#50150):

The FY 27 budget includes a full year of indirect costs for three full-time staff. Retirement, dental, life, healthcare, and employer tax liability insurance are all included in Employee Benefits. Dental and health insurance is expected to increase by 8 to 15% beginning January 2027 and is budgeted at 15% to create a conservative estimate of expenses. The Employee Benefit expense category can be broken down into the following subcategories for a total projected amount of \$138,600:

Budget Subcategory	FY 2027 Draft Budget
DENTAL / LTD / LIFE INSURANCE	12,000
HEALTH INSURANCE	96,000
MEDICARE	5,000
Total	\$113,000

Budget Subcategory	FY 2027 Draft Budget
DEFERRED COMPENSATION 457 PLAN	3,600
EMPLOYER TAX LIABILITY	22,000
Total	\$25,600

Office Rent (#50200):

The actual annual office rent from February 2025 - February 2026 was \$12,230 and increased by 5% as of February 2026. Total projected rent with utilities (approximately \$1,000/year) is \$14,000 for the year.

Accounting Services (#50301):

An allowance for the 2025-26 fiscal audit, ongoing CPA services, ongoing contracted finance support, and the service fee for a payroll software, Gusto, is approximately \$69,250.

Legal Fees (#50302):

Allowance for direct legal fees and notices.

Regional LEA Support (#50308):

Allowance for the direct reimbursement of non-billable or grant reimbursable expenses incurred by the Yuba County Environmental Health Department while serving as the regional solid waste Yuba-Sutter Local Enforcement Agency (LEA). This charge can vary significantly from year to year due to the workload and the amount of funding that may be received by the LEA from special grants and direct service reimbursements.

Professional Services – Miscellaneous (#50309-00):

Allowance for outside miscellaneous professional support services and grant projects. All outside professional support services for specific programs or projects are included in the expense line item for those programs for improved project monitoring. The cost categories within this item include the following 11 subcategories:

- **Professional Services – Consulting Support (#50309-01):**
Consulting staff to augment the Executive Director role for FY 27.
- **Professional Services – HHW Facility and Program (#50309-02):**
Allowance for operating costs for the household hazardous waste (HHW) program

that are incurred by Recology Yuba-Sutter and for property lease payments to the City of Yuba City. Actual expenditures can vary significantly from budget and are dependent on participation and material volumes and types. The agency has dedicated one of the full-time RWMA Management Analyst positions to the HHW facility to increase internal technical expertise and reach with the community, while also decreasing HHW labor costs. Projected costs may also be curbed by the HHW grant awarded to the RWMA in 2026 for a total of \$92,300; 50% of which is expected to be spent in FY 27.

- **Professional Services – Used Oil Payment Program (#50309-03):**
Based on the estimated Used Oil Payment Program related expenditures that are not included in the HHW program account above and are offset by matching revenues in Grant Funds (#41110). These include continued public education programs, used oil/oil filter collection at the Yuba-Sutter Household Hazardous Waste Facility, and program related administrative costs. This figure also includes those expenses related to the operation of the Yuba-Sutter Household Hazardous Waste Facility that are reimbursable from the State used oil recycling payment program. The FY 27 budget amount is based on anticipated used oil recycling payment program grant funds.
- **Professional Services – Beverage Container Recycling Grant (#50309-04):**
No grant funds in this category are expected to be received or spent in FY 27.
- **Professional Services – Waste Tire Amnesty Program, “Tire Grant” (#50309-06):**
Expenditures are offset by matching revenues in Grant Funds (#41110) and vary based on community participation.
- **Professional Services – Household Hazardous Waste (HHW) Grant Projects (#50309-07):**
The agency was awarded \$92,300 for Cycle HD46 which is anticipated to be received in FY 27. Approximately 50% of the funds are expected to be spent in the fiscal year.
- **Professional Services – SB 1383 Local Assistance (#50309-08):**
There are \$30,000 worth of grant funds remaining in FY 26; all of which is encumbered in a contract for recycled organic waste product procurement. The SB 1383 Local Assistance Grant has not been renewed and no additional funds are expected in FY 27.
- **Professional Services – Edible Food Capacity Programs (*NEW*):**
Per the Funding Agreement with Yuba Sutter Foodbank and the RWMA signed in February 2026; \$100,000 per quarter will be paid to support edible food capacity

programs in compliance with SB 1383.

- **Professional Services – Recovered Organic Waste Product Procurement (*NEW*):**
The discontinuing of SB 1383 Local Assistance Grant funding means funding for diversion goals becomes the responsibility of local agencies via regular operational budget. There is \$77,000 allocated to ROWP procurement in FY 27 to meet compliance with SB1383.
- **Professional Services – Regulatory Compliance (*NEW*):**
Negotiations with Recology Yuba-Sutter are ongoing and result from the increase in Recology Yuba-Sutter’s operational costs as a result of implementing programs and processes required by SB1383. Of the line item, up to \$25,000 is expected for negotiation support. The remaining funds are projected for waste characterization studies, any other regulatory compliance program costs incurred by the agency, and potential SB54 local impacts.
- **Professional Services – City County Payment Program (*NEW*):**
In the recent cycle of CCPP, the Yuba County was awarded \$60,220 as the lead agency for the CCPP. RWMA will manage the program activities. The agency anticipates spending approximately \$60,000 this fiscal year.

Materials & Supplies (#50499):

FY 27 budget is an allowance for materials and supplies for RWMA employees and is projected to increase by approximately 3%.

Telephone (#50502):

FY 27 budget is an allowance for telephone service for the RWMA.

Dues & Subscriptions (#50901):

Allowance for direct expenses for memberships and subscriptions, such as the Solid Waste Association of North America, the Yuba-Sutter Chambers of Commerce, the California Special District’s Association, and California Resource Recovery Association.

Digital Subscriptions (*NEW*):

Includes the software subscriptions Alliant, Streamline, QuickBooks, Microsoft, Adobe, Blue Host, Intuit, and Canva; software needed to support RWMA operations. These software subscriptions were previously found under account #50901.

Travel & Meetings (#50902):

Allowance for direct travel and meeting expenses. In FY 27, the proposed budget increased to further support technical and professional development of RWMA staff. New regulations are While the specific requirements for SB54 are still pending, jurisdictions are likely to be required

to comply. Increasing the training budget at RWMA will give staff the skills they need to do their jobs more effectively and handle complex tasks as well as emerging legislation.

Board of Directors (#50903):

Allowance based on per diem payments of \$100 for official Board meetings and an estimated 8 meetings for FY 27. Current policy limits compensation to a maximum of 15 meetings each fiscal year.

Miscellaneous (#50919):

Allowance for miscellaneous expenses such as postage, bank fees and other miscellaneous expenses that may not warrant separate G/L accounts.

Depreciation Expense (#51300):

As determined in the annual audit, this line item includes capital asset depreciation.

OPERATING REVENUES

Regulatory Surcharge (#40300):

Amount collected by Recology Yuba-Sutter as a regulatory surcharge on residential, commercial and debris box collection accounts to fund all RWMA programs including the fully allocated cost of the Household Hazardous Waste (HHW) facility as well as the Yuba-Sutter Local Enforcement Agency function provided by the Yuba County Environmental Health Department. The revenue budget for FY 27 comes from R3's analysis of the current surcharge fees and the revenues collected between October 2025-March 2026, after the surcharge fee increase. This is the data made available during budget development, and it is important to note that this projection does not account for any new changes to the surcharge rates for FY 2026-27.

Interest & Miscellaneous Income (#40700):

This item includes interest earnings on the RWMA LAIF account, funds generated by the Small Quantity Commercial Generator program that provides for the disposal of small quantities of hazardous wastes through the Household Hazardous Waste (HHW) Facility; funds received from used oil recycling incentives; reimbursements received for sharps collected at the HHW Facility; payments received for scrap battery and metal collected at the HHW Facility; payments received for reuse of paint collected at the HHW Facility; and, occasional payments received for Covered Electronic Waste collected at the HHW Facility.

Regional LEA Support Reimbursements (#40900):

This account is used to recognize Recology Ostrom Road Landfill company reimbursements for extraordinary and non-RWMA expenses incurred by the Yuba County Environmental Health Department while serving as the Regional Solid Waste Local Enforcement Agency (LEA) for Yuba and Sutter Counties which are included in account #50308 above. This revenue account reflects the assumptions that the proportional tonnage from outside Yuba and Sutter Counties received at the landfill in FY 27 will be similar to FY 26 and that reimbursements will be received for FY 26 and FY 27 from Ostrom Road Landfill.

Grant Funds (#41110):

This account includes an estimated \$45,000 from the Used Oil Payment Program Cycle OPP15; \$20,000 for the current two-year Waste Tire Amnesty Grant program, \$60,000 from CalRecycle's City County Payment Program, and \$46,150 for a new HHW Grant. Actual revenues may be higher or lower, depending on how much of each reimbursement grant is spent in the fiscal year.

Annual Operating Budget Surplus/ (Deficit):

This figure is the difference between the budgeted or actual expenses and revenues for each fiscal year. The net operating income for FY2027 is projected to be \$49,320. This surplus will be used to replenish vital reserve funds of the agency including a Local Government Investment Fund (LAIF) and a HHW Emergency Fund.

RECOMMENDATION:

Adopt the Fiscal Year 2026-27 RWMA Budget as proposed.

ATTACHMENT

- I. FY 2026-27 RWMA Draft Budget
- II. RWMA Regulatory Surcharge Fee Review
- III. Presentation of FY 2026-27 Draft Budget

**REGIONAL WASTE MANAGEMENT AUTHORITY
FY 2026-27 BUDGET**

	FY 2023 Budget	FY 2023 Audited	FY 2024 Budget	FY 2024 Actual	FY 2025 Budget	FY 2025 Actual 45808	FY 2026 Budget 6/24/2024	FY 2026 Actual 5/12/2026	FY 2027 Proposed	
OPERATING EXPENDITURES										
50102 Contracted Personnel	30,000	34,870	6,000	10,577	1,000	5,228	6,000	-	-	
50110 Salaries and Wages - Admin Staff	227,800	167,576	312,600	353,960	234,000	229,346	228,000	165,395	282,180	
50150 Indirect Costs - Employee Benefits Admin Staff - Total	82,000	228,999	125,030	130,686	84,000	90,641	82,000	87,713	138,600	
50200 Office Rent	-	-	6,000	-	12,000	4,077	18,000	11,389	14,000	
50301 Accounting Services	9,000	8,872	11,000	10,072	14,000	4,196	28,000	1,044	69,250	
50302 Legal Fees & Notices	10,000	8,100	10,000	4,590	5,000	13,113	10,000	5,118	15,000	
50303 Printing & Copying	-	36	5,000	818	11,000	-	-	-	-	
50308 Regional LEA Support	230,000	216,976	230,000	216,734	238,000	236,050	250,000	223,254	250,000	
50309-00 Professional Services -- Miscellaneous	14,000	-	3,000	11,643	-	7,417	10,000	8,942	-	
50309-01 Professional Services --Consultant	50,000	120,265	-	-	225,000	152,625	200,000	98,250	250,000	
50309-02 Professional Services -- HHW Facility and Program	410,000	438,522	410,000	413,976	415,000	380,499	494,600	354,591	495,000	
50309-03 Professional Services -- Used Oil	44,800	41,275	46,630	41,431	22,000	31,787	45,400	30,634	45,000	
50309-04 Professional Services -- Bev Container Recycling	-	540	-	-	-	29,624	3,500	57,436	-	
50309-06 Professional Services -- Waste Tire Expenses (Tire Grant)	27,100	13,912	35,000	8,646	23,000	7,607	40,000	15,917	20,000	
50309-07 Professional Services -- HHW Grant Projects	95,000	6,416	95,000	-	-	-	-	-	46,150	
50309-08 Professional Services -- SB1383	-	-	-	34,683	70,000	202,952	513,000	431,585	30,000	
NEW Edible Food Capacity Programs	N/A	N/A	N/A	N/A	N/A	-	100,000	133,332	400,000	
NEW Recycled Organic Waste Product Procurement (ROWP)	N/A	N/A	N/A	N/A	N/A	-	N/A	N/A	77,000	
NEW Regulatory Compliance	N/A	N/A	N/A	N/A	N/A	-	N/A	N/A	50,000	
NEW CCPP City County Program (Via County)	N/A	N/A	N/A	N/A	N/A	-	N/A	N/A	60,000	
50499 Materials & Supplies	3,000	8,452	10,000	745	-	1,248	5,000	641	5,150	
50502 Telephone	2,400	-	2,400	408	-	129	1,500	1,129	1,500	
50900 Insurance	5,000	-	-	-	-	-	700	662	700	
50901 Dues & Subscriptions	1,000	847	6,000	2,501	35,000	1,977	5,000	3,006	9,000	
NEW Digital Subscriptions	N/A	N/A	N/A	N/A	N/A	-	N/A	N/A	12,000	
50902 Travel & Meetings - Total	500	974	2,500	2,816	3,000	-	1,000	1,487	6,000	
50903 Board of Directors	6,000	4,800	5,000	4,300	3,000	3,500	4,800	3,300	4,800	
50910 Administration and Overhead	18,000	18,000	-	-	-	-	-	-	-	
50919 Miscellaneous	21,400	100	1,400	4,199	-	2,019	1,500	221	1,500	
51000 Office & Misc. Equipment	-	-	-	-	2,200	6,098	2,000	-	4,000	
51300 Depreciation Expense	-	-	-	-	-	-	-	62,566	65,000	
Total Operating Expenditures	1,287,000	1,319,532	1,322,560	1,252,785	1,397,200	-	1,410,134	1,950,000	1,697,611	2,351,830
OPERATING REVENUES										
40300 Regulatory Surcharge	850,000	803,685	820,000	828,727	894,200	686,155	1,450,000	1,622,159	2,190,000	
40700 Interest & Miscellaneous Income - Total	15,400	18,257	24,000	40,657	24,000	26,357	30,000	88,477	27,000	
40800 CEW Recovery Payments	-	6,179	-	37	-	-	-	714	1,000	
40900 Regional LEA Support Reimbursements	11,000	13,048	14,000	7,650	12,000	-	12,000	-	12,000	
41110 Grant Funds	-	-	-	-	-	-	-	-	-	
Oil Payment Program	44,800	45,403	46,630	44,492	22,000	31,787	45,000	45,274	45,000	
RENAME City County Program	-	-	-	-	-	29,624	3,500	-	60,000	
Tire Grant	19,000	10,023	35,000	-	23,000	7,607	40,000	17,036	20,000	
NEW Household Hazardous Waste Grant (HD 46)	95,000	6,416	8,000	-	-	-	-	-	46,150	
SB 1383 Local Assistance Grant	251,800	155,005	122,135	149,357	410,000	224,889	400,000	-	-	
Total Operating Revenues	1,287,000	1,058,016	1,069,765	1,070,919	1,385,200	1,006,419	1,980,500	1,773,660	2,401,150	
ANNUAL OPERATING BUDGET SURPLUS (DEFICIT)	-	(261,516)	(252,795)	(181,866)	(12,000)	(403,715)	30,500	76,048	49,320	



To:	Executive Director and Board of Directors, <i>Yuba and Sutter Counties Regional Waste Management Authority (RWMA)</i>
From:	Jordan Lane, <i>Managing Consultant, R3 Consulting Group, Inc.</i> Garth Schultz, <i>President, R3 Consulting Group, Inc.</i>
Date:	April 13, 2026
Subject:	RWMA Regulatory Surcharge Fee Review

BACKGROUND

In June 2025, the RWMA Board approved updated surcharge fees to address a projected funding gap and to support growing regulatory requirements under SB 1383 and other State mandates. The updated fees set residential RWMA surcharge fees at \$1.58 for basic program costs and \$1.75 when including SB 1383-related services, with similar adjustments applied to commercial and other service types.

These changes were intended to ensure that the agency collects enough revenue to cover the full cost of its programs, maintain financial stability, and reduce the need to rely on reserve funds. At the time, projections showed that the updated fees would generate sufficient revenue to meet expected expenses.

After the new fees were implemented, the Board asked staff to continue monitoring revenues and to evaluate whether any adjustments to the surcharge levels or structure might be needed. The Board also asked staff to consider whether switching to a surcharge based on a percentage of total revenues would be a clearer or more equitable way to fund RWMA programs and administrative activities.

DISCUSSION

Revenue Analysis and Forecast

Staff reviewed surcharge revenues and focused on the most recent 6-month period to better understand the impacts of two changes to revenues: a change in accounting methodology effective July 2025 and an increase to the RWMA Surcharge Fee effective October 2025. The two quarters that most heavily influenced the analysis are outlined in the table below. The data should be interpreted cautiously, as it does not yet represent a fully stabilized or long-term pattern.

Table 1. Surcharge Revenue by Quarter (Rolling 12-Month Period)

RWMA Quarter	Months Included	Total Revenue (\$)	Average Monthly (\$)
Q3 2025	Jan – Mar 2025	231,031	77,010
Q4 2025	Apr – Jun 2025	219,224	73,075
Q1 2025	Jul – Sep 2025	524,529	174,843
Q2 2025	Oct – Dec 2025	538,167	179,389
Q3 2026	Jan – Mar 2026	559,054	186,351
Q4 2026	Apr – Sep 2026	548,611*	182,870*
Q1 2026	Oct – Dec 2026	548,611*	182,870*

**Projections based on Oct – March 2026 data following RWMA surcharge fee increase.*

Beginning in July 2025, Recology implemented revised accounting practices to ensure that surcharge remittances are based on billed revenues rather than collected revenues. Additionally, starting October 1, 2025, the RWMA's surcharge fee increased to align revenues with projected program costs and regulatory requirements. Revenues from October 2025 onward therefore reflect both the updated fee structure and the improved accounting methodology.

R3 reviewed revenue records in monthly and quarterly periods – residential customers of Recology are billed on a quarterly basis yielding spikes in revenue in September, December, and are anticipated in the third month of every quarter thereafter. Because the available data set does not yet represent at least one full year of revenues under both revised accounting practices and updated surcharge fees, staff find that it is premature to draw long-term conclusions regarding revenue adequacy or adjust current surcharge amounts. At this time, revenues appear to be performing within a reasonable range of cost recovery when evaluated on an annualized basis.

Based on current revenue trends and projected performance throughout the remainder of the fiscal year, total surcharge revenues for FY 2026 are estimated at approximately \$2.2 million, compared to the original projection of approximately \$1.9 million. It should be noted that the first quarter of FY 2026 (July – September) does not reflect expected ongoing revenue because the accounting change resulted in revenue for 3 months under the new accounting methodology plus a month of revenue under the prior accounting methodology. In addition, surcharge fees did not increase until October 2025. The first full cycle of reliable data collected will be for October 2026 – September 2027 and is expected to be approximately \$2.2 million.

It is not yet clear whether the ongoing revenues will remain above projected levels. However, if revenues continue trending above projections, this will provide an opportunity to rebuild reserves and improve long-term financial stability for the agency.

Financial Position and Reserves

The RWMA has historically operated without a formal reserve policy and has relied on available fund balances to address prior-year funding gaps. This has resulted in the drawdown of

reserves, including funds held in the Local Agency Investment Fund (LAIF). In FY 2025, \$250,000 of the RWMA's LAIF account was transferred to an operational spending account to make up for an anticipated shortfall in operational expenses. In FY 2026, another \$150,000 was drawn down. As of April 15, 2026, the balance of the LAIF account was \$179,316.

Staff recommend the development and adoption of a formal reserve policy to guide financial management and ensure long-term sustainability. The policy should be supported by a study of potential closure and emergency response costs associated with the Household Hazardous Waste (HHW) facility. Establishing defined reserve targets will provide a framework for rebuilding reserves and maintaining financial resilience.

Table 2. Proposed Reserve Policy Targets and Funding Objectives

Reserve Type	Target	Purpose	Reserve Fund Target
Operating Reserve (LAIF Replenishment)	16.7% of expenditures	Cash flow stability & emergency needs	370,000
HHW Emergency Reserve	1 year of costs	Regulatory risk	500,000

Given the Agency's ownership and operation of the Yuba-Sutter Household Hazardous Waste (HHW) Facility, its exposure to hazardous materials incidents, regulatory response obligations, and the potential for facility-related service disruptions; staff recommend establishing a dedicated HHW Emergency Reserve equal to one full year of the facility's annual operating budget. This reserve would provide the Agency with sufficient financial capacity to respond to emergency incidents, maintain regulatory compliance, and support continuity of essential HHW services in the event of an unforeseen disruption. The reserve target is an estimate, and the actual costs for HHW emergency response and closure should be appraised for accuracy.

Surcharge Methodology Evaluation

Staff also evaluated whether transitioning to a percentage-of-gross-revenues surcharge structure would provide financial or administrative benefits. Based on current findings, staff did not identify a clear advantage to modifying the existing methodology at this time.

CONCLUSION

The RWMA is currently experiencing higher-than-anticipated surcharge revenues; however, when evaluated on an annualized basis, revenues appear to be consistent with cost recovery and reserve stabilizing objectives. Maintaining current surcharge fees should allow the agency to monitor performance over at least one full year of service while using surplus revenues to rebuild reserves and strengthen financial stability. Surplus revenues should be prioritized toward replenishing reserves and restoring the LAIF account.

RECOMMENDATION

Staff recommend that the Board maintain the current regulatory surcharge fee amounts without adjustment and defer any changes to the surcharge methodology at this time. Staff further

recommend continuing to monitor revenue performance and directing staff to return with a formal reserve policy for Board consideration.

RWMA FY 2027 Draft Budget

Carrie Baxter, Executive Director
Regional Waste Management Authority

Fiscal Year Comparison

Budget Category	FY 2026 Budget	FY 2027 Budget	% Change
Total Income	\$1,980,500	\$2,401,150	21%
Total Expenses	\$1,950,000	\$2,291,830	18%
Net Operating Income	\$30,500	\$49,320	62%

Income Comparison

Budget Category	FY 2026 Budget	FY 2027 Budget
40300 REGULATORY SURCHARGE	\$1,450,000	\$2,190,000
40700 INTEREST & MISC. INCOME - Total	\$30,000	\$27,000
40800 CEW payments	None budgeted	\$1,000
40900 REGIONAL LEA SUPPORT REIM	\$12,000	\$12,000
41110 GRANTS – Total	\$488,500	\$171,150
Total Income	\$1,980,500	\$2,401,150

Expense Comparison

Expense Category	FY 2026 Budget	FY 2027 Budget	% Change
50102 CONTRACTED PERSONNEL COSTS	\$6,000	\$-	-100%
50110 SALARIES & WAGES - ADMIN STAFF	\$228,000	\$282,180	24%
50150 FRINGE BENEFITS - ADMIN STAFF - Total	\$82,000	\$138,600	69%
50200 Office Rent	\$18,000	\$14,000	-22%
50301 ACCOUNTING SERVICES	\$28,000	\$69,250	147%
50302 LEGAL FEES & NOTICES	\$10,000	\$15,000	50%
50308 REGIONAL LEA SUPPORT	\$250,000	\$250,000	0%
50309 PROFESSIONAL SERVICES - Total	\$1,306,500	\$1,413,150	8%
50499 MATERIALS & SUPPLIES	\$5,000	\$5,150	3%
50502 TELEPHONE	\$1,500	\$1,500	0%
50900 INSURANCE	\$700	\$700	0%

Expense Comparison (cont.): Professional Services

Expense Category	FY 2026	FY 2027	% Change
50309 PROFESSIONAL SERVICES	10,000	0	-100%
01 CONSULTANT (WAS AB939)	200,000	250,000	25%
02 HHW FACILITY AND PROGRAM	494,600	495,000	0%
03 USED OIL	45,400	45,000	-1%
04 BEV CONT RECYCLING	3,500	-	-100%
06 TIRE GRANT	40,000	20,000	-50%
07 HHW GRANT PROJECTS	-	46,150	N/A
08 SB 1383 LOCAL ASSISTANCE GRANT	513,000	30,000	-94%
NEW 09 Edible Food Capacity Planning	99,999	400,000	300%
NEW 10 ROWP	NEW IN FY27	77,000	N/A
NEW 11 Regulatory Compliance	NEW IN FY27	50,000	N/A
NEW 12 CCPP County Payments	NEW IN FY27	60,000	N/A
50309 PROFESSIONAL SERVICES - Total	1,306,500	1,473,150	13%

Expense Comparison (cont.)

Expense Category	FY 2026 Budget	FY 2027 Budget	% Change
50901 DUES & SUBSCRIPTIONS	\$5,000	\$9,000	80%
NEW DIGITAL SUBSCRIPTIONS	\$10,000*	\$12,000	20%
50902 TRAVEL & MEETINGS - Total	\$1,000	\$6,000	500%
50903 BOARD OF DIRECTORS	\$4,800	\$4,800	0%
50919 MISCELLANEOUS	\$1,500	\$1,500	0%
51000 OFFICE & MISC. EQUIPMENT	\$2,000	\$4,000	100%
51300 DEPRECIATION EXPENSE	\$-	\$65,000	N/A
Total Expenses	\$1,950,000	\$2,351,830	21%

*Moved \$10,000 from FY2026 Professional Services item.

Net Comparison

Budget Category	FY 2026 Budget	FY 2027 Budget	% Change
Net Operating Income	\$30,500	\$49,320	62%

Proposed Reserve Policy Targets and Funding Objectives:

Reserve Type	Target	Purpose	Reserve Fund Target
Operating Reserve (LAIF Replenishment)	16.7% of Expenditures	Cash Flow Stability & Emergency Needs	\$380,000
HHW Emergency Reserve	1 Year Operating Costs	Regulatory Risk	\$500,000

Budget vs Actuals FY 2026

Budget Category	FY 2026 Actual	FY 2026 Budget	FY 2026 Over Budget	% of Budget
Total Income	\$1,773,660	\$1,980,500	\$(206,840)	90%
Total Expenses	\$1,697,611	\$1,950,000	\$(252,389)	87%
Net Operating Income	\$30,775	\$30,500	\$45,548	249%

Questions
